



# **2021 POLICY AGENDA**

*New Mexico Chamber of Commerce is a driving force that unites the New Mexico business community to make our state a leader in industry, innovation, economic competitiveness and overall quality of life.*

## Table of Contents

Introduction	3
2021 Policy Agenda Priorities	4
2021 Policy Committee Priorities	5

### **Detailed Position Statements**

Agriculture & Food Processing	15
Economic Development & Technology	18
Education & Workforce Development	26
Energy & Extractive Industries	32
Environment, Water & Land Use	35
Healthcare	40
Taxation	42
Workplace, Legal Reform & Government Accountability	45

## **Introduction**

The New Mexico Chamber of Commerce is a non-partisan state-wide organization, representing every type of industry from every region of New Mexico, with a grass roots, membership driven approach to advocacy and policy.

NMCC's mission is to use the leadership and vision of the New Mexico business community to drive positive change by developing and advocating for effective public policy initiatives, with the end goal of making our state a leader in industry, innovation, economic competitiveness and overall quality of life.

NMCC's 2021 Policy Agenda is the product of dozens of member companies coming together at least four times a year, in ten different policy committees to discuss issues of concern for businesses, our employees, and New Mexico.

For too long New Mexico has lagged behind our neighbors. Too many of our citizens live in poverty. Unemployed and underemployed New Mexicans want and need good jobs. New Mexico businesses can provide those jobs. We call on our lawmakers to support economic policies and regulatory changes that promote and support a strong, diverse, economy that drives job growth and a better quality of life.

Together, we can build a better New Mexico.

# 2021 POLICY AGENDA PRIORITIES

Presented in alphabetical order by committee:

## NMCC SUPPORTS:

- **AGRICULTURE & FOOD PROCESSING:** Seed standardization legislation to ensure the consistent statewide regulation of seeds;
- **ECONOMIC DEVELOPMENT & TECHNOLOGY:** The investment tax credit and expanding the credit to go against either compensating tax or gross receipts tax;
- **EDUCATION & WORKFORCE DEVELOPMENT:** Quality childcare and education programs that are focused on a child's success in school, measure child outcomes and encourage continued training opportunities and other initiatives to retain staff in early childhood settings;
- **ENERGY & EXTRACTIVE INDUSTRIES:** Policies that provide for the commercially viable development of energy infrastructure, including roads, oil and natural gas pipelines, electric transmission lines, energy storage, and electric and natural gas distribution systems that will benefit end-use markets, including such things as natural gas and electric vehicles and smart-grid technologies; including the development of an interim storage facility for spent nuclear fuel;
- **ENVIRONMENT, WATER & LAND USE:** Reforming the regulatory and administrative process that eliminates delays in permit processing and promotes consistent, reasonable, and predictable administrative processes including policy development, permitting, enforcement and compliance procedures;
- **HEALTHCARE:** Implementation or enhancement of sustainable, evidence-based programs that
  - reduce inappropriate utilization of limited healthcare resources,
  - ensure access to healthcare coverage for all New Mexicans,
  - promote appropriate medication use; and,
  - maintain healthcare plan options for New Mexico businesses and those purchasing coverage through the individual market.
- **TAXATION:** Elimination or a significant reduction of pyramiding caused by the taxation of business to business services; and,
- **WORKPLACE, LEGAL REFORM & GOVERNMENT ACCOUNTABILITY:** Statewide uniformity of employment laws, such as paid or unpaid leave mandates, wage or fringe benefit mandates, and scheduling mandates; in order to provide a stable environment for employers and promote economic development.

# 2021 POLICY COMMITTEE PRIORITIES

## AGRICULTURE and FOOD PROCESSING

---

### NMCC SUPPORTS:

- Seed standardization legislation to ensure the consistent statewide regulation of seeds;
- Reinstating the requirement that the New Mexico Department of Transportation erect and maintain fencing along state highways to prevent livestock from entering our public highways;
- Maintaining the integrity of predator control measures on both public and private lands;
- Addressing the feral/wild horse population in New Mexico and the New Mexico Livestock Board having jurisdiction to address the problem;
- Protecting the integrity of agriculture land valuation as currently exists in statute;
- Development of new visa and foreign worker programs that are more efficient than the existing H-2A program;
- Preserving the integrity of the workers' compensation system to ensure quick and efficient delivery of benefits to injured workers, to maximize medical rehabilitation and return-to-work outcomes at a fair cost to the employers, which will also foster business investment and job creation;
- Legislation requiring that all imported, processed foods, ready for consumption, meet the same standards as identified by the FDA for domestic processors;
- Maintaining funding for the New Mexico Department of Agriculture;
- Funding for New Mexico State University College of Agricultural, Consumer, and Environmental Sciences (ACES);
- Revising or eliminating regulations, both federal and state, that are not based on sound, objectively verifiable, scientific evidence;
- Responsible use and management of our lands, including working forests that support and grow industries including farming & ranching, hunting & outfitting, timber harvest & energy transmission;
- Efforts to protect watersheds and reduce wildfire risk by thinning overstocked stands, clearing away vegetation and trees to create shaded fuel breaks and increase wildlife habitat, increasing livestock grazing opportunities, providing funding and guidance to reduce or eliminate hazardous fuels in forested lands of New Mexico;
- Existing statutory framework which prevents public trespass in streambeds located on private property;
- The existence, preservation, and promotion of a healthy hunting, fishing and outfitting industry; and,
- Assistance from the state of New Mexico in addressing the newly discovered PFAS (Per- and polyfluoroalkyl substances) groundwater contamination issue with the appropriate federal agencies.

## **ECONOMIC DEVELOPMENT and TECHNOLOGY**

---

### **NMCC SUPPORTS:**

- The investment tax credit and expanding the credit to go against either compensating tax or gross receipts tax;
- Full and increased investment in strategic economic development programs such as JTIP, LEDA, and the Rapid Workforce Development fund, as well as enhancing the tools available, to incentivize business investment, and job creation;
- Full and increased investment for the New Mexico Partnership, local economic development organizations, the New Mexico Economic Development Department, and the New Mexico Tourism Department, for marketing and promotional activities;
- Opening the Angel Investment Tax Credit to out-of-state investors to increase the diversity pool of potential investors;
- Incentivizing individuals to invest in a new or existing New Mexico company;
- Coordinated initiatives and legislative actions for broadband infrastructure and access and beneficial tax policies, NMCC representation on state broadband advisory committees, increased DOIT technical and new grant writing staff, continuing follow-up actions on contractor reports, and active exploration for the adoption of new technologies such as low orbit satellites;
- Legislation for public-private partnerships in fiber-optic broadband infrastructure for rural and frontier New Mexico to aid telehealth, education, and economic development;
- Legislation reducing financial, regulatory, and other barriers to facilitate the deployment of broadband equipment, 5G, advanced networks, as well as right of way, shared utility poles, trenching, and other actions;
- New Mexico's continued application for all available and relevant federal government funds and grants for broadband;
- Implementation of the local, state, and federal procurement codes in a consistent, efficient and transparent manner that allows companies in New Mexico to effectively compete in the procurement process;
- Proactive investments in robust infrastructure programs that are essential for economic growth and prosperity including roads and highways, water, sewer, power, natural gas, and advanced telecommunications;
- Incentivizing New Mexico's National Laboratories to create and continue community projects throughout the state, particularly those focused on technology transfer;
- Creation of an Apprenticeship Job Creation Tax Credit;
- Entrepreneurial mindset training as a component of the mandatory training for individuals drawing unemployment through the Department of Workforce Solutions;
- The creation of a research grants closing fund to help Universities and Colleges apply for and win proposals for research grants;
- Investments in Spaceport America infrastructure to attract new business to Southern NM;
- A sustainable process by which the state supports public-private investments to drive economic development;
- Infusing money into NMPartnership for overseas country representation and marketing to companies looking to on-shore or near-shore;

- Implementing new strategies to infuse money into retail, service and tourism industries, such as: liquor license reform, alcohol delivery, and allowing restaurants to sell New Mexico beer, wine and spirits to-go;
- Providing grants/loans to small businesses for expenses like rent, payroll, and PPE using CARES Act funding or other state funding vehicles;
- Maintaining capital project financing even if it needs to shift to bond financing;
- Deregulating the process of getting New Mexico meat to New Mexico consumers;
- Creating a Governor’s commission to explore ways to expand economic development opportunities without violating the Anti-donation Clause; and,
- Adjust the legislative guidance to the State Investment Council to increase investments in sector-based companies and/or support for small businesses in New Mexico; and,
- A retiree attraction program.

## **EDUCATION and WORKFORCE DEVELOPMENT**

---

### **NMCC SUPPORTS:**

- Providing support to the pre-K-20 education system to address issues related to the COVID-19 Pandemic;
- Prioritizing educational funding, realizing that more than 50% of the State’s budget is dedicated to education. Special funding appropriations approved during the 2020 Legislative Session should be closely examined for optional funding mechanisms or timing changes, including such concepts as the Early Childhood Education and Care Fund, teacher raises, and K-5-Plus deployment,
- Sustaining current Career Technical Education (CTE) programs and existing collaborations between PED, Community and Branch Colleges, the State’s Workforce Boards and private sector industries targeted by Economic Development;
- Developing a public-private partnership between PED/HED and telecommunication providers in New Mexico, supported by state investments, to bring affordable broadband capacity to every region of the state. Regulatory hurdles that are preventing that build-out should be removed. The COVID-19 Pandemic exposed significant disparities that exist with respect to distance learning opportunities for rural New Mexico, Native American Tribes, and Pueblos, as well as some disadvantaged urban communities;
- Implementing new and/or existing programming for students that provides flexibility for distance learning, in case of school closures due to COVID;
- Developing and rapidly implementing special programs to provide distance learning professional development to teachers and administrators; Quality childcare and education programs that are focused on a child’s success in school, measure child outcomes and encourage continued training opportunities and other initiatives to retain staff in early childhood settings;
- Efforts to ensure fiscal and program accountability at all levels for state-funded programs, from early childhood through higher education, rooted in student outcomes;
- A statewide plan that identifies and provides leadership training for school administrators, including principals and superintendents, that includes best practices

from business and education, including the criteria identified in the Baldrige Excellence Framework for education;

- Equalized funding and continued accountability across the public education sector, including charter schools;
- Legislation to aid charter schools in obtaining funds for facilities;
- Increased aid for students studying in high demand fields such as STEM, skilled trades, and healthcare at New Mexico higher education institutions;
- Legislation supporting the new Early Childhood Trust Fund, including ensuring the fund is not dismantled and looking for additional opportunities to grow the fund;
- The implementation of systems that allow for the transparent reporting of education funding at the school level;
- Coordinated high school and college workforce development programs that address New Mexico's needs such as STEM, skilled trades, healthcare, job search and soft skills;
- Improved pathways for educators to advance in their licensure based on demonstrated classroom performance and outcomes;
- Ongoing workforce analysis to determine the number and level of skills needed for current employers, as well as those needed for future economic development, and widely disseminating this information;
- Educational initiatives that contribute to increasing the overall educational attainment of New Mexico's populace, including more efficient transfer between institutions and increased access to alternative educational pathways;
- Creative and innovative efforts to reduce school dropout rate and alternative ways to assess the effectiveness of schools that are created to serve dropouts;
- A sustainable plan for the lottery scholarship to maximize the state's return on investment; and,
- Development of a teacher evaluation based on measurable student achievement and a policy that encourages continued training opportunities for teachers.

#### **NMCC OPPOSES:**

- Any additional distribution from the NM Land Grant Permanent Fund unless there are sufficient protections;
- A moratorium on charter schools; and,
- Broad-brush "sweeps" of school district funds that are often planned for critical local needs.

#### **ENERGY and EXTRACTIVE INDUSTRIES**

---

#### **NMCC SUPPORTS:**

- Policies that provide for the commercially viable development of energy infrastructure;
- Creation of stable and predictable financing and financing opportunities that allow energy companies to fund a move to clean and renewable energy generation sources and to prioritize long-term energy solutions that are affordable and considerate of New Mexico's fiscal environment;
- Standards or regulations, both on the state and federal level, that are based upon objectively verifiable and widely accepted science, and that are commercially viable



and encourage innovation, job creation, job retention, economic development, and emerging technologies;

- Continued growth of New Mexico's energy and extractive industries through reasonable government policies, regulations and practices that are commercially viable, predictable, and time-sensitive, that encourage private capital investment in New Mexico, and that result in private sector job creation;
- The development of promising new or continuing mineral extraction or production projects involving deposits of copper, garnet, potash, dolomite, magnesium, zeolite, coal, humate, uranium, rare earth elements, and other precious, specialty, and industrial minerals, as well as shale resources, all of which hold significant potential for bringing jobs and economic development to rural parts of New Mexico;
- Incentivizing the recycling and reuse of produced or otherwise available water, encouraging research and investment in water treatment technologies, and removing legal impediments to such activities;
- State level management of natural resources, including water and minerals, rather than local level government regulation, which could be used to restrict or preclude development, to the detriment of the state and its citizens;
- Developing infrastructure for facilitating the goals and requirements of the Energy Transition Act, including but not limited to wind, solar and other renewable energy generation facilities and transmission lines to move the energy to markets both inside and outside New Mexico;
- The development of clean energy resources, such as wind and solar, and new technology like battery storage, which will allow the state to benefit from the economic development opportunities that come from hosting these projects.
- Discussions of methane-related rulemaking efforts that include input from the oil and gas industry.

#### **NMCC OPPOSES:**

- Efforts to impose moratoria on lawful oil and gas and mining extraction activities;
- Duplication of financial assurance requirements and efforts to narrow or eliminate the means and methods of providing financial assurance where it is legally required;
- Legislation, regulations, or other initiatives that would impose unreasonable burdens on the oil and gas and mining industries' responsible exploration, development, production (including hydraulic fracturing and venting and flaring activities, in the case of the oil and gas industry, and all forms of surface, underground and in-situ methods, in the case of the mining industry), transportation, and processing/refining activities;
- Legislation, regulations, designations and resource management plans that unreasonably curtail or limit access by energy and extractive industries to federal public and state trust lands for exploration, development, production and processing;
- Legislation and regulations which add additional hurdles to the siting of energy infrastructure;
- Efforts to increase royalty rates on oil/gas or mining production;
- Efforts to create a State "mini-NEPA" process, and;
- Efforts by local governments to enact ordinances that regulate extractive industries beyond regulations already provided by federal and state governments.

## ENVIRONMENT, WATER & LAND USE

---

### NMCC SUPPORTS:

- Reforming the regulatory and administrative process that eliminates delays in permit processing and promotes consistent, reasonable, and predictable administrative processes including policy development, permitting, enforcement and compliance procedures;
- Placing a reasonable limit on fines and penalties that state or local governments may assess without court action;
- Managing regulation of natural resources, including water and minerals, by the State rather than local governments, which could be used to restrict or preclude development, to the detriment of the state;
- Utilizing the State Volkswagen (VW) Settlement Plan to decrease transportation emissions by using the \$18M in funds to replace standard commercial and fleet vehicles with cleaner emissions technology such as electric, clean diesel, and natural gas. Also, build out of electric vehicle infrastructure on main highway corridors across New Mexico;
- Ensuring public lands remain available to support a healthy forest products industry consistent with multiple use policies, reasonable protections for endangered species and critical habitat, and fire management initiatives promoting healthy forests and watersheds.
- Evaluating relief measures for industry in Dona Ana, County, given ozone NAAQS non-attainment designation due to pollution transport from neighboring regions such as El Paso, Texas and Juarez, Mexico, and in Lea, Eddy, and San Juan Counties, given elevated ozone levels; and,
- The 2020 Navigable Waters Protection Rule that reflects the limits of the Clean Water Act and recognizes the unique conditions in the arid West.
- The creation of public-private partnerships to develop water infrastructure that will provide public benefits, such as economical infrastructure project delivery and water conservation;
- Incentivizing the recycling and reuse of produced or otherwise available water, encouraging research and investment in water treatment technologies, and removing legal impediments to such activities;
- Refining policies to provide clarity in the Office of State Engineer's application of administrative procedure;
- Efforts to identify recurring funding for forest and watershed restoration;
- Updating the New Mexico state and regional water plans with strong involvement from the business community;
- A regulatory structure that encourages the development of new water sources and the infrastructure to support those sources;
- Allowing the transfer of water across major basin boundaries when it meets the conditions promulgated by the (OSE);
- Official and specific consideration of the negative economic impact of new land use and land use planning, and regulations on the landowner, municipality, or on business operations;
- Active Water Resource Management (AWRM) rules which only include those limited measures necessary to protect senior water rights and compact delivery requirements;

- Existing statutory framework which prevents public trespass in streambeds located on private property; and,
- Assistance from the state of New Mexico in addressing the newly discovered PFAS groundwater contamination issue with the appropriate federal agencies.

#### **NMCC OPPOSES:**

- Authorizing or funding non-governmental entities and private citizens to enforce state environmental regulations and permit requirements;
- Adding new legal frameworks that are duplicative of existing federal, state or local environmental review processes, or that expressly or implicitly create a new right of action to challenge capital outlays or permits on environmental review sufficiency grounds;
- Authorizing government denial of environmental permits based on a company's past compliance history; including air quality construction and operating permits;
- Regulations that are more stringent than the federal regulations, unless specifically authorized by the Legislature to meet unique state conditions or concerns;
- Decisions concerning threatened or endangered species, both federal and state, that are not based on sound, objectively verifiable, scientific evidence;
- Federal regulatory initiatives and directives that threaten the authority of the states to govern the appropriation, allocation, protection, conservation, development, and management of the waters within their borders; and,
- Legislation that would increase uncertainty regarding the ability of New Mexico businesses to obtain permits, licenses or authorizations for business activities, that would impose environmental standards that are unnecessary to protect against reasonable risks to human health and the environment, based upon sound, objectively verifiable, scientific evidence, or that would impose undue economic burdens upon New Mexico businesses.

#### **HEALTHCARE**

---

##### **NMCC SUPPORTS:**

- Implementation or enhancement of sustainable, evidence-based programs that
  - reduce inappropriate utilization of limited healthcare resources,
  - ensure access to healthcare coverage for all New Mexicans,
  - promote appropriate medication use; and,
  - maintain healthcare plan options for New Mexico businesses and those purchasing coverage through the individual market;
- Enhancement of economically viable, sustainable, data-driven and evidence-based programs that ensure access to healthcare and coverage for all New Mexicans and that do not destabilize or collapse the commercial insurance market;
- Taking aggressive steps to ensure an adequate provider workforce to meet the increasing demands on the healthcare system and avert a looming crisis in provider access, particularly in areas of primary and behavioral healthcare, and facility-based long-term care providers;
- Maximization of federal funds through actions such as fully funding the state Medicaid program and hospital supplemental payments that support access to care, especially in rural areas;

- Minimizing premium cost impact on individuals, businesses, and carriers, by promoting and investing in processes that improve the management of chronic diseases/conditions in an outpatient setting to decrease unneeded hospitalization;
- Improvements to Centennial Care that ensure cost efficiency with sustainable provider funding and re-aligned incentives;
- Taking a phased and collaborative approach to replacing fee-for-service medicine with more effective, value-based, alternative payment models;
- Outcome-based healthcare that promotes the best outcomes for individual patients while controlling costs and minimizing the adoption of burdensome regulatory policies;
- Maintaining Medicaid and provider rates;
- Robust investment in COVID-19 testing and contact tracing;
- Utilizing CARES Act or other funding sources to provide grants/ loans programs for hospitals and providers impacted by reduced/delayed patient volume and increased expenses (PPE, screening, etc.) during the COVID-19 pandemic;
- Ensuring that the NM Department of Health utilizes Coronavirus Aid, Relief and Economic Security Act (CARES Act) medical funding for expanded testing and public surveillance of COVID-19 through a robust partnership with existing hospitals and providers. This will allow for: support of economically impacted providers, ensuring continued care of positive patients, and use of existing infrastructure without having to rely on building new capacities in DOH employees;
- Initiatives that promote the appropriate use of opioids and other controlled substances to decrease the risk of dependency and combat overdose, by taking a multi-disciplinary clinical approach, which may include the use of evidence-based medically appropriate forms of pain management; and,
- Transparency in healthcare that provides greater accessibility to useful data and utilizes streamlined reporting systems and does not interfere with industry's ability to enter into privately negotiated contracts or duplicate federal or state reporting that is already required.

#### **NMCC OPPOSES:**

Additional financial burdens on the healthcare industry, which ultimately lead to increased patient costs. The state needs to make legislative and regulatory decisions that focus on efficiency and effectiveness, while minimizing provider job loss and negative impacts to the provider infrastructure.

#### **TAXATION**

---

#### **NMCC SUPPORTS:**

- Eliminating or significantly reducing GRT pyramiding for businesses by eliminating GRT for professional services used by businesses such as: Human Resources, payroll, accounting/bookkeeping, legal, temporary staffing, engineering/draftsman, and Information Technology;
- Moving from a tax-credit to a deduction for manufacturing equipment purchased or brought into the state;
- Attracting re-shoring and near-shoring opportunities by waiving GRT or compensating tax for new businesses building infrastructure in NM;

- Encouraging remote workers by waiving the corporate income tax nexus for out of state companies with no physical presence but who employ remote workers in New Mexico;
- A stable revenue system without a disproportionate burden on particular industries, individuals, or employers and in conjunction with a statewide economic development plan; and,
- Expansion of the single sales factor in the multi-state tax apportionment formula for corporate income tax.

#### **NMCC OPPOSES:**

- Shifting of property tax burdens from residential property to commercial property that could result from caps on residential valuation or tax rates.

#### **WORKPLACE, LEGAL REFORM & GOVERNMENT ACCOUNTABILITY**

#### **NMCC SUPPORTS:**

- Creating a uniform and consistent agency adjudicatory procedure across all state administrative agencies, boards, and commissions to assure fairness and due process;
- Expansion of the Administrative Hearing Office to conduct hearings on administrative adjudicatory actions arising from all state agencies using its own qualified, professional, objective, and independent hearing officers or administrative law judges;
- Placing a reasonable limit on fines and penalties that state or local government agencies can assess in administrative enforcement actions;
- Reformation of the plural executive system, by moving certain elective official functions to existing executive agencies and replacing certain elective officials with appointees;
- Amending the Public Works Minimum Wage Act to clearly define "Willful Violation";
- Initiatives to incentivize employers to voluntarily provide employees with family-friendly workplace policies;
- COVID-19 liability protection for employers and businesses related to all employees and customers, manufacturers and users of PPE, first responders, healthcare workers and healthcare facilities;
- Using CARES Act funds to replenish the unemployment insurance (UI) pool so that employers' UI rates do not increase;
- Preserving the integrity of the workers' compensation system to ensure the quick and efficient delivery of benefits to injured workers at a fair cost to employers, which fosters business investment and job creation; and,
- Uniform, clear, consistent, and fair employment laws, which include a minimum wage solution, at the federal or statewide level, that includes amendment to the New Mexico Minimum Wage Act.
- Depending on the details, NMCC could support a state paid family leave act based on the following principles:
  - State preemption of any paid leave act at the county or local level;
  - Funded through employee payroll tax premiums (similar to California or Washington state);
  - Leave categories aligned with the federal Family Medical Leave Act (FMLA);
  - Recognition of existing collective bargaining agreements (no forced re-openers);

- Coordination of benefits with state and federal programs to prevent double dipping of benefits;
- Exemption for existing equivalent private plans; and,
- Enforcement and penalty processes that mirror the federal FMLA.

**NMCC OPPOSES:**

- Duplicative, ambiguous or unnecessary regulations or actions, including unnecessary occupational licensing requirements, that increase the cost of doing business;
- Active participation by the Attorney General as a party on behalf of the state in federal or state litigation, rulemaking and other agency or commission decision-making, unless specifically authorized by the Governor, executive agency, or the Legislature;
- The use of ballot initiatives to bypass local elected officials and the expenditures of public funds for local elections as a means for public polling;
- Any proposal that does not allow New Mexico employers to enforce drug-free workplace policies on or off the job;
- Using Workers' Compensation for workers exposed to COVID-19. Rather the state should use the Families First Coronavirus Response Act (FFCRA) and CARES Act funding to cover uninsured and low-wage workers;
- Excessive employment laws or regulations that expose employers to legal, regulatory, and financial risks; and,
- Erosion of the Exclusion Remedy under the Workers' Compensation Act; including case decisions that expand coverage and benefits which erodes the integrity of the Workers' Compensation System.

# DETAILED POSITION STATEMENTS ON 2021 POLICY AGENDA

## AGRICULTURE & FOOD PROCESSING

---

### Introduction

Agriculture, outfitting, and food processing industries are key contributors to sustaining strong economic development and job creation in New Mexico. The agricultural and food processing industries consist of \$10.6 billion (12.3%) of the state's gross state product. The existence of a private land hunting/fishing industry provides an additional revenue source for farmers, ranchers, and food processors through the sale of landowner hunting permits and by providing wild-game meat for state programs such as Hunters Helping the Hungry. The private land segment of the NM hunting/fishing industry generates over \$50 million per year in revenue and over \$3 million in NM gross receipts taxes annually. These industries create an estimated 55,000 jobs statewide, primarily in the rural counties where agriculture and hunting/fishing take place. To ensure the long-term viability of the local agriculture and food industries, and one's ability to earn a livelihood as a hunting or fishing outfitter, it is important for New Mexico to retain and adopt regulatory structures that encourage access to local agricultural and food markets at the lowest cost possible.

### Seed Standardization

Seed standardization legislation ensures the consistent statewide regulation of seed, just as is the case with pesticides. Such legislation ensures that the authority to regulate seed lies with the experts at the New Mexico Department of Agriculture. Allowing localities to regulate seeds would create a patchwork of regulations that threatens the vitality of family farms and rural communities and creates burdensome roadblocks for family farms.

### Workers' Compensation

The current system faces several challenges such as:

- Case decisions that (1) expand benefits and increase costs to employers, which limits job creation; (2) hinder the quick, efficient delivery of benefits to workers; (3) undermine return-to-work strategies;
- Rising medical costs, healthcare reform, and cost-shifting; and
- Increased claim litigation and legal costs.

NMCC supports measures to assure the integrity of the workers' compensation system to facilitate a business environment conducive to business investment, job creation, and economic development in New Mexico and to serve the best interests of all employers and workers.

NMCC supports:

- A state workers' compensation system that ensures the quick and efficient delivery of reasonable and necessary benefits to workers at a fair cost to employers;
- Administration of the Workers' Compensation Act to assure New Mexico's competitiveness with surrounding states;
- Limiting waste and abuse in the Workers' Compensation System such as situations where a worker:
  - Intentionally removes himself or herself from the workforce by committing misconduct resulting in post-injury termination of employment;
  - Fails to seek comparable employment in good faith;
  - Fails to accept an offer of comparable employment; or
  - Exits the workforce through retirement, self-employment or incarceration.
- Improving the timeliness and efficiency of the delivery of reasonable and necessary medical treatment and services by facilitating the exchange of relevant claim-related medical information between health care providers, workers, and payers to mitigate costs and litigation;
- Preservation of the *Exclusive Remedy*;
- Improving the administrative adjudicatory process to assure due process, efficient case management, and consistent case law in accordance with the Workers' Compensation Act and Administrative Procedures Act; and,
- A safe workplace, free of substances that can impair an employee to the detriment of themselves and/or others.

NMCC opposes:

- Expansion of presumptive causation coverage to the private sector;
- Any increase for attorney's fees in the Workers' Compensation system given the current economic environment and the Act's objectives to ensure the quick and efficient delivery of indemnity and medical benefits to injured and disabled workers at a reasonable cost to employers; and,
- Unqualified expansion of benefits pursuant to the Workers' Compensation Act.

### **Food Importation**

NMCC supports legislation requiring that all imported foods and food products meet the same criteria and undergo the same scrutiny regarding compliance with all FDA standards as domestically produced foods.

### **State Agency Fees**

NMCC opposes the increase and use of fees paid by an industry to fund projects outside the scope of state agencies that regulate that industry.

NMCC supports the New Mexico Department of Agriculture's regulation of dog and cat food sold in the state to ensure safe, balanced and nutritious food for our pets, and the Department's use of the current pet food fee to cover such regulatory activities.

### **Food Regulations**

NMCC supports adoption of an updated food code that is in line with the Food & Drug Administration's rules and does not go beyond those rules. When adopting new food regulations, NMCC supports regulations that are science-based, and education and resource focused. During the process of adopting new regulations, NMCC supports proper notification of rulemaking to the food processing industry and hopes the rules will be made in conjunction with the industry to protect public health while minimizing harm to jobs provided by the industry. NMCC believes new regulations should provide the industry a certain amount of certainty and predictability. Furthermore, NMCC hopes to see the Environment Department put into place a time period to adjust to compliance, and that SBA-defined small businesses receive a longer period of time. Additionally, NMCC seeks clarity in defining the "regulatory authority" referenced in the proposed regulations regarding recall and registration requirements and who businesses should expect to submit new paperwork to, as they typically do not submit these forms.

### **Guest Worker Program**

Although the unemployment rate remains high in New Mexico, farms and ranches across the state depend heavily on personnel from Mexico to ensure that crops are harvested in a timely manner. Without this labor, which is often skilled in agricultural tasks, crops are left to rot in the fields. NMCC supports immigration reform, specifically as it concerns agricultural labor, including further development of new visa and foreign worker programs more efficient than H-2A.

### **Funding**

NMCC believes the New Mexico Livestock Board and the Department of Agriculture, which is responsible for education, marketing, promotion, regulation, and public relations concerning New Mexico agricultural products and businesses, should be adequately funded to perform these activities.

### **Mandatory Labeling of Genetically Engineered Substances**

NMCC opposes mandatory labeling of food products and any other requirements on a state-by-state basis that may create a regulatory patchwork of policies that place an unfair burden on agriculture and food businesses that use or produce these products. Such labeling is predicted to raise food costs for consumers as a result of multiple supply chains, warehousing and delivery needed for compliance.

### **New Mexico Right to Farm Act**

NMCC supports the 2016 Right to Farm Act, protecting agricultural operations and facilities from nuisance lawsuits.

### **Tax Structure**

NMCC supports New Mexico's current tax structure as it applies to agriculture and the green belt exemption and opposes any changes in that structure that would harm the economic viability of the agriculture industry. NMCC opposes any greenhouse gas (GHG) taxes on livestock.



### **Access to Private Property**

NMCC supports the statutory framework of Section 17-1-14 NMSA 1978 which states no person engaged in hunting, fishing, trapping, camping, hiking, sightseeing, the operation of watercraft or any other recreational use shall walk or wade onto private property through non-navigable public water or access public water via private property unless the private property owner or lessee or person in control of private lands has expressly consented in writing.

### **Land Valuation**

NMCC supports protecting the integrity of agriculture land valuation as currently exists in statute. NMCC opposes any proposed new land valuation methods that do not adequately address issues of lost property tax revenues to counties as a result of new methods, and how this could adversely impact the taxation of agricultural lands as counties try to make up for the lost revenue. New valuation methods also create unfunded mandates for conservation districts that would be tasked with creating conservation plans. NMCC further opposes any special land valuation methods that do not protect property owners of small tracts of land.

### **Conduct of Surveillance**

NMCC opposes use of a drone or unmanned aircraft to conduct surveillance of an individual or property owned by an individual, any business location, farm or agricultural operation without the consent of that individual, property owners, business owners, farm or agricultural operation. Further, NMCC opposes use of a drone or unmanned aircraft to gather evidence or other information pertaining to criminal conduct or conduct in violation of a statute or regulation except to the extent authorized in a warrant.

NMCC supports penalties for any person who witnesses cruelty to an animal and does not intervene. Furthermore, NMCC also supports legislation to prevent interference with agricultural operations including filming or recording sounds and images without the owners' consent.

### **Agricultural Development**

NMCC supports:

- Funding for research and development for automation and concurrent varietal development for important New Mexico agricultural products;
- Agricultural tourism as a vital new component of the agricultural industry at large, and setting liability insurance requirements in such a way that matches risk levels, allowing for further expansion and growth of the agritourism industry;
- Efforts to make New Mexico agricultural industries more competitive and attractive when these industries are negatively affected by foreign competition caused by free trade agreements;
- Targeted incentives that will help expand existing agricultural industries or attract agriculture-related industries to New Mexico, including but not limited to, funding assistance and tax credits; and
- All subsidiary or associated industries that complement agriculture or agricultural service industries and lessening regulatory burdens.

NMCC supports legislation and a regulatory structure that promotes the use of best available technology.

### **International Trade**

NMCC supports measures that increase international trade and tourism while continuing to focus on border safety, including:

- Export assistance programs;
- Funding for the Office of the International Trade within the New Mexico Economic Development Department;
- Funding for the New Mexico Trade and Higher Education Center of Mexico City;
- Transportation infrastructure;
- Efforts to encourage direct foreign investments; and,
- Increased access to new markets for New Mexico businesses through the deployment of trade delegations and local trade promotion offices in strategic international locations.

### **Humane Equine Euthanasia**

NMCC supports the free-market option of humane equine processing facilities located in New Mexico and other appropriate locations. The issue of "humane" care and treatment of horses has become extremely volatile in New Mexico and across the nation. Unfortunately, the problem isn't nearly so recent. The issue has been in the

spotlight long enough that the Government Accountability Office (GAO) has had time to do an in-depth study, identifying the problems and pointing out challenges for the U.S. Department of Agriculture as well as horse owners and lovers. GAO found that since domestic horse slaughter ceased in 2007, the slaughter horse market has shifted to Canada and Mexico. From 2006 through 2010, U.S. horse exports for slaughter increased by 148 and 660 percent to Canada and Mexico, respectively. As a result, nearly the same number of U.S. horses were transported to Canada and Mexico for slaughter in 2010—nearly 138,000—as were slaughtered before domestic slaughter ceased. State, local government, and animal-welfare organizations report a rise in investigations for horse neglect and more abandoned horses since 2007. Horse rescue operations are not government-funded and operate largely on donations. Not only are these facilities not well distributed around the state, but capacity is limited. Currently there are only nine certified rescues in New Mexico with a capacity of 257 horses, although those facilities are holding up to 300 horses at the present time. There are literally thousands of unwanted horses in New Mexico.

### **Hunting/Fishing/Trapping**

NMCC supports the existence of private land hunting permit allocation programs administered by the New Mexico Department of Game and Fish. NMCC additionally supports the NMDGF administration of non-navigable water certifications in order to maintain quality fisheries on private land. NMCC acknowledges and supports the existence of the outfitting industry operating hunting, fishing and trapping businesses on agricultural lands, both private and public. NMCC opposes any legislation that would negatively impact the industry.

### **Healthy Forest**

New Mexico's forests play a critical role in the provision of water to the state's rural communities, farms and cities. The integrity of the forest is sustained, benefiting habitats, watersheds and communities. The condition of a forest should be sound in ecological function, sustainable, resilient, and resistant to insects, diseases, fire, climate and other disturbance, and having the capacity to meet landowner objectives. Overcrowding of forests due to the suppression of low intensity fires & limited grazing, results in buildup of ground fuels and trees drastically increasing size and severity of wildfires. Working forests are good for the environment, providing clean air, clean water, wildlife habitat, and sustains rural jobs and economies.

- **Economy:** Mismanagement of forest lands creates a loss in recreational opportunities, and a loss in economic value of the forests, including production agriculture and outfitting & guiding opportunities;
- **Environment:** Catastrophic forest fires result in severe adverse environmental impacts including damage to the soil; an increased susceptibility to erosion resulting in siltation of streams; a loss of essential habitat for wildlife;
- **Energy:** Overgrown vegetation and restricted access creates a hazardous risk to power systems on public and private forests and rangelands, restricting proper management to improve electricity reliability.

NMCC supports responsible use and management of our lands, including working forests that support and grow industries including farming & ranching, hunting & outfitting, timber harvest & energy transmission.

Furthermore, NMCC supports efforts to reduce wildfire risk by thinning overstocked stands, clearing away vegetation and trees to create shaded fuel breaks and increase wildlife habitat, increasing livestock grazing opportunities, providing funding and guidance to reduce or eliminate hazardous fuels in forested lands of New Mexico.

### **PFAS (Per- and polyfluoroalkyl substances) Contamination**

The PFAS contamination threatens local agricultural and dairy businesses. NMCC supports assistance from the state of New Mexico in addressing the newly discovered PFAS groundwater contamination issue with the appropriate federal agencies. For additional information see PFAS section in the Environment Policy.

## **ECONOMIC DEVELOPMENT and TECHNOLOGY**

---

### **Introduction**

Development and expansion of New Mexico's economy requires a multifaceted approach to provide support and appropriate incentives for new, existing, expanding and potentially relocating businesses: large and small; rural and urban; established and emerging businesses and industries. Economic development requires cooperative investment of both public and private resources to retain existing jobs and create new ones as

the local, state, regional, and world economies develop and evolve. NMCC supports legislation focused on the following issues that are important to a wide range of economic interests in New Mexico.

### **Infrastructure Investment**

Infrastructure is an essential element to economic growth. Although New Mexico offers many positive attributes for economic development, there are statewide and local infrastructure deficiencies that do not support the location and growth of economic-based jobs and investments. The presence of raw land is not competitive without infrastructure given the timelines required by those making the investments in capital and jobs. Infrastructure must be viewed as a long-term investment in New Mexico's future rather than a short-term cost.

### **Broadband**

NMCC supports development of robust statewide broadband infrastructure to enhance economic development and vitality in New Mexico through coalitions with local chambers of commerce, local and regional government entities, economic development organizations, and the business community. There is a critical need, especially in rural areas, for world-class, high-speed internet service that allows New Mexico to better compete for jobs, improve healthcare access, and maximize education opportunities in the 21<sup>st</sup> century information-based economy.

NMCC supports government policies that foster continued private-sector investment and innovation as well as public private partnerships to eliminate barriers to broadband network deployment. Government policies should work with the market and foster continued private sector innovation utilizing their expertise. Directing limited public dollars to overbuild either private or public duplicative networks where the private sector already provides sufficient broadband service may chill private-sector investment.

Legislation to reduce taxes on broadband equipment, deployment of 5G and other advanced networks, and implementation of facilitated right of way, shared utility poles, trenching and other policies should be pursued. A DOIT advisory committee of users and providers should be appointed and actively engaged. The state should apply for all available and relevant government funds. Consideration of lower costs means of serving rural areas such as low orbit satellites and other aerial technologies and tv whitespace should be actively explored.

### **Tourism**

NMCC recognizes the importance of the state tourism industry and the economic benefit it brings through jobs, revenues, and other sources. In 2019, the tourism industry generated the largest economic impact in state history, injecting \$7.4 billion into New Mexico's economy, representing a 5 percent year-over-year increase. (source: Tourism Economics)

New Mexico tourism saw increased spending on lodging, food & beverage, shopping, and recreation in 2019. Visitor spending on lodging increased by 4.6% percent in 2019, which totaled \$2.4 billion. Visitors spent \$1.7 billion on food & beverage and \$1.3 billion on shopping in 2019, which represented respective increases of 6.2 percent and 4 percent. Visitors spent \$971 million on recreation, or a 7.9 percent increase. (source: Tourism Economics)

Visitor spending translates to significant tax revenue for New Mexico. In 2019, visitor spending in New Mexico generated \$496 million in state taxes and \$241 million in local taxes. The tax revenue from visitor spending offset the tax burden on New Mexico residents by \$950 per household in 2019. (source: Tourism Economics)

The impact of tourism on the job market for New Mexico is significant and growing. In 2019, visitor spending sustained 8.6 percent of **all** jobs in New Mexico. Since 2011, the average wage in the leisure and hospitality sector increased by 23 percent. Since 2009, the leisure and hospitality job sector has been the second-fastest growing sector in New Mexico, accounting for 19.3 percent of all new jobs to the New Mexico job market during that period. (source: Tourism Economics; U.S. Bureau of Labor Statistics)

The New Mexico True campaign has significant and tangible impacts on community and economic development beyond tourism. According to a 2015 study produced by Longwoods International, 67.1 percent of respondents who have seen New Mexico True advertising and visited New Mexico said New Mexico is a great place to start a business, whereas respondents who have not seen New Mexico True advertising and have not visited New Mexico provided the same answer at a rate of only 15.6 percent. Respondents to the survey who saw New Mexico True advertising and visited the state also responded much more favorably to

New Mexico being a great place to start a career, attend college, and retire. (source: Longwoods International)

#### NMCC Supports:

- A state tourism department with a cabinet position that focuses on growing New Mexico's important tourism market share and supporting tourism-related businesses;
- Adequate funding of the New Mexico Tourism Department for marketing and promotional activities;
- The cultivation of an effective marketing strategy that promotes New Mexico as a tourism destination as well as the implementation of state and local policies that help build the tourism industry, promote the tourism industry, foster business friendly environments for the tourism industry, increase opportunities for tourism and development and preserve tourism related resources and funding mechanisms;
- The development and implementation of policies, initiatives and incentives that provide for commercially viable development of tourism and capital investments, including infrastructure (roads, broadband, internet, cell service and other infrastructure) marketing by local governmental entities and development of tourism related assets in the private sector;
- NMCC recommends:
  - Ensuring that funds generated by the Lodger's tax are reinvested to maximize return for tourism around the state;
  - Increasing the percent of funds required to go directly towards marketing/promotion (change formula for a 1% increase); and,
  - Lowering the population requirement for the hospitality tax; currently, only Albuquerque qualifies.

#### **New Mexico Partnership**

NMCC supports increased funding for the New Mexico Partnership as an essential tool, especially to our rural communities who tend to have fewer resources for recruitment of businesses to New Mexico that provide private-sector, well-paying economic-base jobs. NMCC supports the continuing use of metrics to determine the effectiveness of the Partnership.

#### **Capital Outlay Funding**

NMCC supports the state's public and private sectors working together to restructure the capital outlay process to set productive priorities, develop an effective planning process and efficiently fund necessary infrastructure projects, along with a transition program to move from the current system to a more efficient system. Considerations should include the approval of capital outlay funding that results in immediate job creation and is a long-term cost benefit to the state. Quality infrastructure such as roads and water systems support New Mexico's economic development efforts. This funding helps the most fragile sector of our economy—construction. Many private sector employers have had to turn to public projects to bolster their bottom line and to maintain payroll.

#### **Manufacturing Operation Tax Incentive**

NMCC supports tax incentives to encourage manufacturing operation startup, expansion, and relocation to New Mexico. Manufacturing is a desirable and key economic-base industry. New Mexico's manufacturing sector severely lags the rest of the country in state GDP attributed to manufacturing. Tax incentives make New Mexico a desirable manufacturing location and encourage the expansion and relocation of both national and local companies. NMCC supports extending the investment tax credit to July 1, 2030 and expanding the credit to go against either compensating tax or gross receipts tax. Tax receipts will increase to the state due to payroll, and income taxes due to increased employment and multiplier effect of taxes from supplying companies.

#### **Access to Capital**

One barrier to entrepreneurship in our state is the growing difficulty of obtaining capital for proof-of-concept, early stage, and later stage companies. Incentivizing individuals to invest in a new or existing New Mexico company and rewarding New Mexico entrepreneurs and their employees for taking risks is critical to building a healthy entrepreneurial ecosystem. Therefore, NMCC supports:

- Making the sale of New Mexico businesses exempt from New Mexico capital gains tax; and,
- A capital gain reinvestment tax credit to incentivize New Mexicans with capital assets to reinvest their capital into fellow New Mexico companies.

NMCC supports a review of current policies by the SIC to place greater priority on funding for in-state investments and job creation. Preference should be given to New Mexico investments when all other factors are equal. NMCC supports the New Mexico Economic Development Department's new initiative known as the New Mexico Catalyst Fund, a \$20 million fund that will support the maturation of seed- and early-stage companies. This injection of capital will spur job and economic growth and yield positive returns.

### **Angel Investment Tax Credit**

NMCC supports enticing out-of-state investors to invest in New Mexico and increase the diversity pool of potential investors. The Angel Investment Tax Credit should also be opened to out-of-state Angel investors. Providing a mechanism for greater private investment into companies in our state will enhance job growth and retention.

As a way to encourage job growth and combat the unemployment rate, many states offer similar tax incentives for investors who pour capital into new companies and startups. New Mexico enacted the original angel tax credit in 2007, and since have made changes to make the credit more usable. However, the current credit still faces several challenges.

Since the tax credit cap was raised from the previous ceiling of \$750,000 for all tax credits collectively approved for angels each year to \$2 million in 2015, we have not seen a significant increase in investments as expected. The 2016 NM Tax Expenditure Report shows that in 2015, expenditures only reached \$510,800

### **Procurement**

NMCC supports implementation of the local, state, and federal procurement codes in a consistent, efficient and transparent manner that allows companies in New Mexico to effectively compete in the procurement process.

NMCC supports:

- Federal, state, and local agencies putting forth requests-for-proposals in a manner that complies with existing procurement laws and assists New Mexico businesses in responding;
- A set-aside for New Mexico businesses similar to the federal government's small business set aside program; and,
- Training of procurement officers/personnel within federal, state, and local agencies that will promote fair competition and transparency.

NMCC supports legislation similar to that in existence in 17 other states, beginning as early as the 1970s, because providing historically underutilized and disadvantaged businesses an opportunity to contract with the State will stimulate the growth of these businesses and create more jobs. These programs have been successful in providing opportunities to historically underutilized and disadvantaged businesses, including a \$2 billion program in Texas. The proposed legislation requires the State of New Mexico to make a good faith effort to award state contracts to small, historically underutilized, and disadvantaged New Mexico resident businesses. This includes businesses with at least 51% ownership by a woman, veteran, a person who is African American, Hispanic, Asian-Pacific American, or Native American, or any business owned by an individual who can demonstrate evidence of social disadvantage.

### **International Trade**

NMCC supports measures that increase international trade and tourism while continuing to focus on border safety, including:

- Export assistance programs;
- Funding for the Office of the International Trade within the New Mexico Economic Development Department;
- Funding for the New Mexico Trade and Higher Education Center of Mexico City;
- Transportation infrastructure;
- Efforts to encourage direct foreign investments; and,
- Increased access to new markets for New Mexico businesses through the deployment of trade delegations and local trade promotion offices in strategic international locations.

### **Public-Private Partnerships**

Sometimes the best solutions to our challenges come from the private sector. The use of private resources to provide solutions to public problems should not be restricted when the benefits to the public can be demonstrated at a reasonable cost. The establishment of guiding principles governing the creation of public-private partnerships will allow public entities to benefit from these solutions. NMCC supports public-private partnerships allowing the state and certain local governments to enter into long-term partnerships with private sector partners to facilitate public projects to address New Mexico's aging infrastructure and critical public services.

NMCC supports public-private partnerships that facilitate economic development such as Spaceport America, Regional Economic Development Initiative, broadband access, and energy initiatives for traditional, renewables, and nuclear-related industries including reprocessing, enrichment, and waste storage.

NMCC supports legislation that facilitates successful commercialization of technologies developed in the state's universities, national laboratories, and private sector.

NMCC supports the adoption of a requirement that Workforce Innovation and Opportunity Act funding be coordinated to support more customized job training for employers.

### **Economic Development Department**

NMCC supports a substantial budget for the New Mexico Economic Development Department. The Department should concentrate on expansion of existing businesses and creation of new businesses in New Mexico, leaving most business recruitment efforts to the New Mexico Partnership, the Department's marketing arm. NMCC supports continued funding for the Local Economic Development Act (LEDA), the Job Training Incentive Program (JTIP), the Rapid Workforce Development Fund (RWDF), and reinstatement of funding for the Economic Development Department's cooperative advertising program. NMCC supports recurring, non-reverting funding for both JTIP and RWDF as these serve as critical incentives for New Mexico's economic development, as well as providing opportunities for New Mexicans to gain valuable training that benefits their careers in the long term. JTIP and RWDF funds are key recruitment tools to attract new employers to the state and are an incentive for current employers to expand. In particular NMCC supports expansion of JTIP funding to allow an employer to train an employee for promotion and then to train for the vacated position as well as expansion of LEDA. Currently, the program only allows for training for an additional position and does not incentivize promoting from within.

### **Military Installations and National Laboratories**

NMCC supports continued funding and expansion of New Mexico military installations and the national laboratories. New Mexico's military installations and national laboratories have a significant direct and indirect impact on New Mexico's economy. The increased budgets projected for national defense in the next decades, including the modernization of the nuclear stockpile, space, cyber and other emerging technologies, indicates that growth will occur in both our National Laboratories and our military installations. Combined, these installations contribute more than a \$17 billion to New Mexico's economy on an annual basis, including:

- Los Alamos National Laboratory (LANL) has a \$3.6 billion budget for FY 2019, accounts for almost 12,000 direct jobs with more than \$1.3 billion in additional indirect economic spending, and does over \$420 million in work with New Mexico businesses;
- According to a 2018 report, Sandia National Laboratories has a \$3.6 billion budget impact on the state, with over \$475 million going to New Mexico businesses, and a workforce of almost 13,000 employees; and,
- New Mexico's military installations and organizations also have a significant economic impact, with a total estimated economic impact in New Mexico of over \$10 billion. This includes the White Sands Missile Range (over \$2.8 billion), Holloman Air Force base (over \$500 million), Cannon Air Force Base (over \$550 million), the Air Force Research Lab (AFRL, over \$650 million), and Kirtland Air Force Base (over \$6 billion). (source: Economic Development Department for Military Base Planning and Support)

### **Local Economic Development**

NMCC supports the identification of a stable, predictable, and permanent funding mechanism for local economic development entities to support recruitment and expansion efforts.

NMCC supports matching state funding to increase the capabilities of community economic development organizations based on a competitive application process using performance metrics.

NMCC supports funding certified business incubator and technology commercialization programs to help businesses start, grow, succeed, and remain in our communities. Such funding will provide a high return on investment to our state.

### **Talent Development/Attraction/Retention**

NMCC supports the creation of an Apprenticeship Job Creation Tax Credit focused on information technology job creation. The creation of such a credit is an effort to encourage such programs as the New Mexico Information Technology Apprenticeship Program (NMITAP).

NMCC supports inclusion by the New Mexico Department of Workforce Solutions of entrepreneurial mindset training as a component of the mandatory training for individuals drawing unemployment. This would expand unemployment training to go beyond simply looking for a job and include how to create a job.

NMCC supports entrepreneurship training at an earlier age to inspire students who might not otherwise consider starting their own businesses to do so. NMCC also supports the creation of entrepreneurial internships in higher education institutions which will support students and give them an opportunity to learn, build, and grow an entrepreneurial mindset while receiving course credit.

NMCC supports efforts by the public and the private sector that effectively match New Mexico's current talent pool with prospective job openings.

NMCC supports efforts to develop programs that target recruitment of talent into New Mexico to match the recruitment needs of business attraction. One effort being analyzed through the Economic Development Task Force is to begin viewing New Mexico alumni as an economic development targeted asset. Attracting alumni back to New Mexico would not only support the skill set gap found in business recruitment efforts, but would also complement other NMCC supported activity such as retiree marketing, entrepreneurial growth, and access to capital.

NMCC supports the state's 529 education savings program, which is governed by Education Trust Board of New Mexico (ETB). This program was established in 1997 and is intended to help increase college attendance and graduation rates in New Mexico while reducing the burden of student debt. It is proven that even for low-to-moderate income families, saving just \$500 in an education savings account makes a student 4X more likely to attend college and 3X more likely to graduate. Therefore, we believe that increasing 529 plan participation in New Mexico can play a key role in helping to fuel our state's workforce and economic development. The ETB is on a mission to create a paradigm shift in the thinking and utilization of our 529 plan, mainly by partnering with other organizations and employers in New Mexico to increase awareness, overcome the many common misconceptions that exist about it, and make it easier to enroll and contribute regularly. Our goal is to enable more New Mexicans to further their education with less debt in the future--regardless of age, career path or socio-economics--by planning and saving for it today.

### **Right-to-Work**

NMCC supports right-to-work because it will be beneficial to the New Mexico workforce as statistics over the last 20 years have shown a greater increase in jobs in right-to-work states vs. New Mexico and others states that are not. Right-to-Work status is also documented as a determining factor for companies expanding operations for economic based jobs to new states. There is consensus among economic development professionals that many site-selectors will never visit non-right-to-work states. As the legislature seeks ways to improve New Mexico's economy, right-to-work provides a no-cost tool for economic developers.

Private-sector employees have the right to organize and participate in unified representation in the work place; however, organized labor union membership should be voluntary, and no employee should be required to join a union as a condition of employment, which subjects them to full union dues and to union rules and fines.

### **Retiree Marketing**

NMCC supports continued development of a state/local program designed to attract retirees with financial resources to New Mexico as an economic base initiative using public and private funds. A program would consist of additional national advertising on the benefits and advantages of retiring to New Mexico, an updated website with links to local communities, return on investment studies, designation of New Mexico certified retirement communities, and materials and staffing to handle inquiries.

### **Economic Development Utility Rate**

NMCC supports the adoption of rule amendments by the Public Regulation Commission to implement an economic development utility rate in a fashion that allows it to be used as an aggressive strategy to incentivize business growth, recruitment, and retention. Competitive utility rates are primary factors in site selection criteria, especially for the manufacturing industry. Favorable implementation of an economic development utility rate would make New Mexico more competitive in attracting jobs and investment, since 29 states currently offer some form of electric incentive rate.

### **Government Support of Private Sector Economic Development**

NMCC supports the creation of economic development education for elected and appointed municipal, county, and state officials in order for them to make more informed decisions to help promote and spur economic development.

NMCC supports state and local government economic development efforts, expenditures, and incentives. NMCC also strongly supports efforts to establish a more streamlined, transparent, and user-friendly regulatory environment at all levels of government that facilitates, rather than inhibits, investment and economic growth.

NMCC supports the development of specific strategies and methods for increasing the supply of real estate options suitable for attracting new/expanding companies; the current shortage of such supply is a constraint to growth. Options developed should include ways to enhance the availability of shovel ready sites for build-to-suit options as well as increasing the pace of speculative development of facilities.

### **State and Tribal Investment**

NMCC supports changes to the New Mexico Regional Investment Program that would allow New Mexico Indian pueblos, tribes, and nations to co-invest alongside the State Investment Council in venture capital funds.

### **State Incentives**

NMCC supports:

- A greater accountability for all incentives, that includes due diligence on behalf of the state preceding release of public funds, and implementing performance-based measures so that the return on investment to the state in terms of revenues and employment is transparent and measurable;
- A gross receipts tax deduction for certain research and development activity that keeps and creates jobs for New Mexico;
- Incentive programs to grow and attract corporate headquarters; and,
- Existing incentives to promote in-state expenditures by the film and digital media industries and encourage the continued growth of the industry, provided that the incentives produce positive revenue returns.

### **Tax Increment Development Districts**

NMCC supports:

- Tax Increment Development Districts (TIDDs) that are reasonably projected to produce net-positive revenue impacts for state and local governments and create additional economic-base jobs; and,
- Strategically planned and implemented improvement of New Mexico's infrastructure necessary to conduct or attract business in all parts of the state, including TIDDs.

### **Telecommunications**

NMCC supports:

- Ensuring that right-of-way, franchise and other fees for use of the public right-of-way are cost-based and consistent throughout New Mexico;
- Implementation of a moratorium on franchise fee increases, in-kind services and other related requirements until a consistent, statewide, cost-based policy is established;
- Ongoing review by the PRC of all rules and regulations to ensure that they promote competition with reduced regulation for all providers; and,
- Reviewing dated telecommunications laws that pose a barrier to increased investment in new technologies and broadband.

NMCC opposes:



- Any effort to expand the scope of franchise fees beyond the cost-based use of the public right-of-way; and,
- PRC price regulation in areas of the state where unregulated competitors exist.

NMCC's telecommunications policy is based on the premise that the state should eliminate antiquated regulation when customers have a choice of providers of local-exchange, long-distance service, and other telecommunications services. This policy is consistent with NMCC's support of free-market economics and the belief that businesses should be allowed to compete on a level playing field.

### **Transportation**

NMCC supports:

- Short-, medium-, and long-term solutions that include the private sector and support a long-term, sustainable transportation program to meet the transportation infrastructure demands of the future; and,
- The appropriate reallocation of existing state resources to the state road fund to ensure adequate transportation infrastructure to support economic development.

Transportation investment creates short and long-term economic growth. National reports show that investment in transportation creates 42,500 jobs for every \$1 billion spent, in addition to immediate improvements in safety and mobility. Improving our transportation infrastructure will support long-term economic growth and strengthen our ability to compete in a growing national and international marketplace.

NMCC supports the continuation of Amtrak's Southwest Chief and the creation of reasonable funding alternatives. Amtrak's Southwest Chief provides New Mexico's rural communities with economic development and job-growth opportunities.

### **Rural Economic Development**

NMCC supports initiatives designed to spur business growth in rural areas. State incentives should be available to enhance community economic development efforts by supporting affordable housing and expanded broadband and other telecommunications and by providing outreach to rural businesses with respect to the use of technology and existing incentives for recruitment, expansion, and retention of rural businesses.

NMCC supports the continued development of the implementation of a "solo worker" program to encourage the growth of independent professionals teleworking from rural communities.

Agriculture is the economic foundation for many New Mexico communities. NMCC supports technical and marketing assistance and the development of incentives to provide value-added opportunities for agricultural firms in New Mexico.

### **MainStreet Investment**

NMCC supports increased investment for the New Mexico MainStreet program, to include Arts & Cultural Districts and the newly created Frontier Communities Program. MainStreet works throughout the state's downtown communities to create an economically feasible business environment through the preservation of historical and cultural locations.

### **Small Business Innovation Research and Technology Commercialization**

NMCC supports tax incentive policies that support local access to the national laboratories located in New Mexico such as the NMSBA. NMCC supports technology commercialization programs such as a SBIR matching fund to bridge promising research through critical stages of development and encouraging business R&D investment in New Mexico as well as effective partnerships between New Mexico's Institutions of Higher Education, local economic development organizations, the private sector, the national laboratories and their operating contractors to improve the movement of technology to New Mexico businesses. This includes support for university research programs that have clear economic development strategies such as the Established Program to Stimulate Competitive Research (EPSCoR).

### **Liquor License Reform**

NMCC supports the evaluation of the liquor license code for recommendation that seek to create fair, equitable and reasonable solutions, without placing a disproportionate burden or significant adverse impact to those that already own existing liquor licenses.

### **Criminal Justice Reform**

NMCC supports an improved state and local criminal justice system that provides all necessary resources, reforms, and coordination to ensure first rate law enforcement, prosecutorial, judicial and correctional systems.

### **In-State Business, Industry and Entrepreneurial Job Creation, Growth and Retention**

NMCC supports:

- Funding the Certified Business Incubator Program to help businesses start, grow, succeed, and remain in our communities as such funding will provide a high return on investment for our state;
- Programs and incentives to encourage New Mexico companies to do business with each other;
- A study to determine the impact of phasing in the GRT rate for start-up companies; and,
- Streamlining the application process to incorporate.

### **Solo Workers**

The Legislative Jobs Council has identified solo work as a means to improve the state's rural and urban economic by creating and sustaining economic-base jobs and expanding business owned and operated by solo workers engaged in economic-base jobs.

NMCC supports:

- Efforts to fund a solo workers program;
- A payroll tax credit for out-of-state companies that have remote workers living in New Mexico; and
- Infrastructure development, including broadband, that will support the development of solo workers across the state.

### **Research Grants Closing Fund**

NMCC supports the creation of a Research Grants Closing Fund in the Higher Education Department to allow universities in New Mexico to apply for matching funds that are often required by federal agencies to apply for and win research grants.

### **Small Business Compliance with DoD Cybersecurity Contract Requirements**

The Department of Defense (DoD) implemented a new contract clause in all contracts, effective January 1, 2018, that requires companies handling electronic data be compliant with a very vigorous set cybersecurity standard. The new 110 controls under this new requirement pose a significant cost burden for small businesses that they must bear themselves. The enforcement of this requirement has been slowed in the past year; however, the DoD is auditing contractors this year to determine the issues associated with implementation. NMCC supports any assistance that the State of New Mexico can give to small businesses that have DoD contracts (or subcontracts) through its Economic Development Department, using for example, as a best practice the program for existing ISO-9001 program certification that was implemented a few years ago.

## **EDUCATION and WORKFORCE DEVELOPMENT**

---

### **Introduction**

NMCC recognizes the importance of developing and maintaining strong education and workforce development systems. The state needs a foundation of high-quality early-care and education programs, as well as effective and innovative public schools (from Pre-K through grade 12) that graduate students prepared for secondary education and 21<sup>st</sup> century jobs. The state must support a diverse system that provides a variety of options for our students and their families, including home schooling and non-public schools. Benchmarked best practices should be used to help guide these efforts, including the Baldrige Excellence Framework and programs such as AdvancED NM.

An integrated, coordinated system post-secondary institutions, including community colleges, that works closely with employers and the K-12 school system to train and retain a globally competitive workforce is vital to the state's economic health.

NMCC supports a world-class university system (public and private) that is demand-driven and responsive to the

needs of New Mexico businesses and communities, fosters innovation, and facilitates entrepreneurship. Without a quality education system, the state cannot recruit and retain quality employers and will not be able to compete economically.

### **Special Positions to Address the COVID-19 Pandemic**

Due to the substantial and lasting impact of COVID-19 on our public-school students, we recommend the following to ensure that each New Mexico child has every educational opportunity available to them and are ready to succeed:

- Ensure that every student in New Mexico has access to broadband and an age-appropriate learning device in order to participate in distance learning.
- Provide special support to our Community College system so that they can implement programs to help mitigate the impact to the greater education system with training and programs. This support should include restoring the funds taken via the Federal Fund swap implemented in the 2020 Special Session and minimizing further budget cuts to operating budgets.
- Support the existing collaborations of our Higher Education Institutions with the Department of Workforce Solutions to identify post-Pandemic job opportunities for workers who have been displaced to ensure our workforce can be fully employed.
- Provide special support to NMPED allowing for the continued implementation of programs instituted during the Pandemic with our Community Colleges to train K-12 teachers and parents in the use of new technology tools and distance learning platforms.

## **EDUCATIONAL SUCCESS**

### **Early Childhood**

NMCC supports high-quality early childhood care and education programs as one of the best ways to invest in the next generation and to provide better opportunities for New Mexicans. NMCC supports an early childhood care and education system that is data-driven, based on a mixed-delivery model, accessible to those children most at risk for school failure, of the highest quality possible, while utilizing the most efficient and effective use of resources. Early childhood care and education should be family-centered and responsive to the working family. NMCC supports the following objectives to improve and expand early childhood care and development in New Mexico:

#### *Objective 1*

NMCC supports improved local determination in the delivery of high-quality early childhood services and more matching of service offerings to local needs.

#### *Objective 2*

NMCC supports increasing New Mexico's workforce capacity in early childhood, beginning with a detailed workforce strategy, and recognizes that skilled early childhood workers are essential to the quality of early childhood programs.

#### *Objective 3*

NMCC supports more engagement of families in the development of young children through streamlined processes and improved outreach.

#### *Objective 4*

NMCC supports expanding early childhood programs with quality and fidelity in order to scale impact by serving more children and families in New Mexico.

NMCC supports new policies and funding for early childhood that preserves and strengthens New Mexico's mixed delivery system of high-quality private and public services. Additionally, the New Mexico QRIS should recognize Montessori accreditation and Head Start Federal verifications and ratings when they align with FOCUS standards or meet the child outcomes intended by the FOCUS standards.

NMCC opposes any additional distribution from the New Mexico Land Grant Permanent Fund (LGPF) as LGPF is not a "Rainy Day Fund" but rather a trust fund designated for current and future LGPF Specified Beneficiaries. It is important that the NM citizens understand the legality and purpose of the LGPF.

- Per the 1910 "Enabling Act for New Mexico" there is no provision for distributions from the LGPF for faith-based or private sector providers. Doing so would require an act of US Congress and Presidential Signature to make that provision a reality and, even if successful, would cause an unacceptable disparity in the provision of services to families and children;
- Since Early Child Care and Education is not an "Entity" or "Specified Beneficiary" there is no provision within the "Enabling Act" for Early Childhood Care and Education;
- An amendment would require an Act of the NM Legislature and Governor Signature to make that provision a reality;
- There is no guarantee that additional distributions from the LGPF will result in increased funds for early-childhood care and education programs. Historical appropriations have demonstrated that increases in LGPF distributions have resulted in supplanting general fund monies; and,
- Any additional distributions from the LGPF should only be used for non-recurring costs and expenses, and distribution amounts are subject to change and often sunset.

### **K-12 Education**

- NMCC supports level funding for public education, based on a fair and equitable distribution for public traditional and public charter schools;
- NMCC supports 3rd grade reading readiness and intervention. Along these lines, NMCC supports assessment of grades K-2 to determine student learning capacity and cognitive processing skills and the funding and re- distribution of funding for interventions;
- NMCC supports increased career counseling services for high school and college students to improve student success;
- NMCC supports efforts and programs that aim to improve attendance, to then improve high school graduation rates;
- NMCC supports the creation of alternative pathways into higher education for rural, nontraditional, and economically disadvantaged students, including initiatives such as apprenticeships, internships, boot camps, and increased online offerings;
- NMCC supports efforts to better align high school graduation requirements with college admission assessments and with college/university entrance requirements;
- NMCC supports clear, rigorous and consistent standards for high school graduation requirements that prepare all students to graduate ready for college or career;
- NMCC supports efforts to increase high school graduation rates. However, NMCC recognizes that for those who have not completed high school, a high school-equivalency certificate is the last alternative in allowing them to earn a slightly higher wage and perhaps open other opportunities for post-secondary education. NMCC supports providing students with multiple testing options to achieve a high school-equivalency certificate as this provides students with competitive pricing and alternative testing methods;
- NMCC supports investment in new, innovative school designs that are adaptable to an unknown future.
- NMCC supports the implementation of the New Mexico Graduates Now initiative and other New Mexico initiatives such as Mission Graduate. NMCC supports efforts that are based on models of best practices including community school, early college high schools, expansion of Advanced Placement and career-tech programs of study;
- NMCC encourages the implementation of the Community Schools Act in recognition of the growing success of New Mexico Community Schools, including community schools in the Albuquerque Public Schools, Santa Fe Public Schools, Gadsden, and Laguna school districts;
- NMCC supports necessary changes to the Legislative Lottery Scholarship Program to keep the program sustainable within the original funding source; and,
- NMCC supports the deployment and plan for the successful implementation of the Next Generation Science Standards, a set of research-based, up-to-date standards to develop curriculum and classroom learning experiences that prepare students in the 21st century for college, careers and citizenship.

### **Higher Education**

- NMCC supports efforts to create a statewide, long-term Higher Education Strategic Plan that incorporates community input with the goal of creating a broadly supported agenda that will ensure the viability and effectiveness of the Higher Education system in New Mexico;

- NMCC supports increasing attainment percentages of higher education certificates, the expansion of research and development efforts and coordination of federal and state-funded workforce development programs that serve local communities;
- NMCC supports increased funding for higher education and encourages a more efficient use and leveraging of the state's current investment to spur economic growth;
- NMCC supports one outcome-based funding formula for higher education that allocates funding according to institutional performance on student success and recognizes the unique missions of the institutions;
- NMCC supports building on the rich community support and local role two-year community colleges perform in providing economic and workforce development services for small businesses and pathways to certificates and degrees necessary to spur the economic recovery of the state;
- NMCC supports a statewide plan that directs and measures the efforts of New Mexico's public post-secondary institutions to increase educational attainment and expand research and economic development efforts;
- NMCC does not support further erosion of higher education funding as it will directly impact college affordability, student success, and workforce readiness and New Mexico's research and development infrastructure and thereby limit the state's ability to grow and strengthen the economy;
- NMCC supports the implementation of data systems to identify and publicize graduate employment, salaries, and other relevant information and to connect them with relevant K-12 data systems;
- NMCC supports the creation of alternative pathways into higher education for rural, nontraditional, and economically disadvantaged students, including initiatives such as apprenticeships, internships, boot camps, and increased online offerings;
- NMCC supports increased investment in higher education for dual credit courses which support high school and college completion. Higher education partners should receive additional state dollars to cover the costs of instruction on campus and by college faculty, understanding that increased access to dual credit courses is vital to closing the gap in middle-skilled workers and growing the state's economy; and,
- NMCC supports consistent course numbering, revision of the general education core and the creation of meta majors across New Mexico higher education institutions to facilitate improved transferability across institutions and increased four-year completion rates.

### **System Accountability**

- NMCC supports rigorous accountability systems for schools, educators and students, rooted in objective student growth measures;
- NMCC supports a statewide assessment system to allow for year to year comparison of results across schools and districts, benchmarked against nationally recognized content standards;
- NMCC supports the measurement of academic achievement in a consistent, transparent way, and supports the use of the data to support struggling students, improve struggling schools and replicate success;
- NMCC supports equalized funding and continued accountability across the public education system, including charter schools;
- NMCC supports efforts to ensure fiscal accountability for state-funded programs, from early childhood through higher education, rooted in student outcomes;
- NMCC supports the implementation of systems that allow for the transparent reporting of school funding, at the school level;
- NMCC supports accountability metrics for charter schools that accurately reflect the individual charter's mission, as well as the flexibility and autonomy necessary to provide quality educational innovation along with the accountability standards that support effective educational outcomes for New Mexico students; and,
- NMCC supports the replication and expansion of academically high-performing, high-demand charter schools, especially those that choose to locate in high-need areas.
- NMCC supports the partnership of 5 colleges (Central New Mexico Community College, Clovis Community College, Northern New Mexico College, San Juan College, and Santa Fe Community College) to develop a shared services technology system that will improve student access and program completion by unifying common business practices, maximizing institutional staffing and information technology resources, and streamlining education and training across the state.
- NMCC supports creating the longitudinal data system, led by the Higher Education Department (HED), to align data across state agencies serving early childhood, K-12 and post-secondary students and

institutions, and workforce development. A shared data system will provide policymakers, government officials, business and nonprofit leaders with critical information to improve the health, education, and economic well-being of all New Mexicans.

### **Educator Talent Pipelines and Professional Advancement**

- A statewide plan that identifies stronger requirements for principal training and preparation, aligned to national standards;
- NMCC supports the development of a teacher evaluation system based on measurable student progress and a policy that links evaluation to development so that teachers have access to the training and support needed for improvement;
- NMCC supports investments in improving the preparation and qualifications of New Mexico's early childhood care and education workforce, including scholarships and financial incentives to encourage the recruitment and retention of highly qualified early childhood care and education professionals. Expansion of early childhood care and education efforts should be in tandem with a qualified workforce to implement high quality programming; and,
- NMCC supports increased accountability for teacher preparation programs to ensure new teaching candidates and non-traditional teaching candidates obtain high levels of content knowledge and proper preparation before entering the classroom in order to yield more effective teachers and improved student outcomes.

### **Workforce Development & Alignment**

- NMCC supports attracting entrepreneurial students to New Mexico's public universities by allowing institutions to offer in-state tuition to international undergraduate students who are seeking bachelor's degrees in STEM or business fields and who are interested in starting businesses in New Mexico;
- NMCC supports efforts to address the needs of undereducated, unskilled, and underutilized adult talent so that they have an opportunity to contribute to the State's economic well-being. Further, NMCC supports a consolidated and streamlined workforce development system that effectively administers Job Training Incentive Program (JTIP), Rapid Workforce Development (RWDF), job training, and other workforce development programs as provided in the federal Workforce Innovation and Opportunities Act;
- NMCC supports the current level of funding for workforce development and is concerned that any reductions will impact the state's ability to effectively deliver the workforce needs of current and potential business enterprises. NMCC recognizes that New Mexico's ability to attract, retain, and expand business and industry depends upon having a population of workers ready and able to assume the careers that new and existing enterprises will offer. NMCC supports the rapid workforce deployment program to provide priority training for new and expanding employers;
- NMCC supports leveraging federal and state investments in workforce training programs, both credit and non-credit, and particularly the state's High Skills program that supports local businesses that rely on community colleges to provide targeted employee training;
- NMCC supports the creation of scholarships and/or credential incentive programs for trade and vocational students to learn a specific skill and move into the workplace;
- NMCC supports continuation of and funding support for the ACT nationally certified skills assessment system (Work Keys), as approved by the Legislative Jobs Council, that measures work readiness in mathematics, reading, and other workplace competencies, as well as the EMSI Alumni program that identifies the jobs, employers, locations and skills of NM college graduates;
- NMCC supports soft-skills and job search training programs for New Mexico students and job seekers including such employability skills as computer and technical literacy, communication, customer service, teamwork, and time management; and,
- NMCC supports an audit of current high school career technical programs and credentials and the mapping of their alignment to the job market to ensure offerings are high-quality and lead students to middle and high wage career.

### **High School Equivalency Certificate (Formerly the Graduate Equivalent Diploma (GED))**

NMCC supports efforts to increase high school graduation rates. However, NMCC recognizes that for those who have not completed high school, a high school-equivalency certificate is the last alternative in allowing them to earn a slightly higher wage and perhaps open other opportunities for post-secondary education. The reality is that many individuals have limited high school equivalency certificate options to improve their lives and increase their opportunity. NMCC supports providing students with multiple testing options to achieve a high school-equivalency certificate as this provides students with competitive pricing and alternative testing methods.

### **Fiscal Accountability**

NMCC supports efforts to ensure fiscal and program accountability at all levels, from early childhood through grade

20. This will require the continued funding for the development and implementation of data systems and accountability measures, such as those promoted by Complete College America and its member states, to determine longitudinal results that can be shared with all stakeholders.

### **Efforts to Reduce Dropout Rate**

NMCC supports investment in promising new models that meet the needs of our future economy. We acknowledge that to some degree, the unique workforce development needs of our community are dynamic, and our state should be investing in new, innovative school designs that are adaptable to an unknown future. NMCC also supports alternative accountability metrics to evaluate schools that are designed to serve students who are off-track or have dropped out of school. Further, NMCC supports the implementation of the New Mexico Graduates Now initiative and other New Mexico initiatives such as Mission Graduate. NMCC supports efforts that are based on models of best practices including community school, early college high schools, expansion of Advanced Placement and career-tech programs of study. Such programs engage students by linking education with relevant work and skill-based experiences, benefiting individual students and impacting the future economic well-being of New Mexico.

NMCC encourages the implementation of the Community Schools Act (HB 542, 2013) in recognition of the growing success of New Mexico Community Schools, including community schools in the Albuquerque Public Schools, Santa Fe Public Schools, Gadsden, and Laguna school districts. National data demonstrate how the creation of a support community around each school, including parents, businesses, healthcare, and other social service organizations, can improve student achievement.

### **Lottery Scholarship**

- NMCC supports necessary changes to the Legislative Lottery Scholarship Program to keep the program sustainable within the original funding source.
- NMCC supports state financial aid programs, including the Opportunity Scholarship, that support adult learners gaining access to critical workforce training programs and degree paths.

### **Next Generation Science Standards (NGSS)**

NMCC supports the deployment of the Next Generation Science Standards (NGSS). These K-12 science content standards represent a national effort that has taken more than five years, overseen by the National Academy of Sciences, the National Science Teachers Association, the American Association for the Advancement of Science and Achieve. It represents a research-based, up-to-date set of standards that can be used by local educations to develop curriculum and classroom learning experiences that prepare students in the 21st century for college, careers and citizenship. In the deployment of these standards, NMCC urges the Governor and the Legislature to develop a plan that addresses performance-based assessments, the additional classroom materials and resources necessary as well as the professional development required for teachers, to ensure successful deployment in New Mexico.

### **Teacher Prep**

NMCC supports better accountability for teacher preparation programs. Ensuring our new teaching candidates and non-traditional teaching candidates, have high levels of content knowledge and proper preparation before entering the classroom will yield more effective teachers and better student outcomes.

### **Public Education Funding**

NMCC supports level funding for public education, based on a fair and equitable distribution for public traditional and public charter schools.

### **Early Intervention for Reading Confidence**

NMCC supports 3rd grade reading readiness and intervention. Along these lines, NMCC supports assessment of grades K-2 to determine student learning capacity and cognitive processing skills and the funding and re-distribution of funding for interventions.

### **Charter School Effectiveness**

NMCC supports accountability metrics for charter schools that accurately reflect the individual charter's mission, as well as the flexibility and autonomy necessary to provide quality educational innovation along with the accountability standards that support effective educational outcomes for New Mexico students. NMCC supports the replication and expansion of academically high-performing, high-demand charter schools, especially those that choose to locate in high-need areas.

### **Truancy**

NMCC supports efforts and programs that aim to improve attendance, to then improve high school graduation rates. The Public Education Department (PED) reported 21.5 percent of high school students were habitually truant in FY14 (had 10 or more unexcused absences), a 5-percentage point increase over FY13. PED's analysis notes 16.3 percent of all New Mexico students were habitually truant in FY14, an increase of 3 percentage points from FY13. Improving student attendance can help improve student outcomes. A recent report, *The Importance of Being in School: A Report on Absenteeism in the Nation's Public Schools* states that: "Because students reared in poverty benefit the most from being in school, one of the most effective strategies for providing pathways out of poverty is to do what it takes to get these students in school every day. This alone, even without improvements in the American education system, will drive up achievement, high school graduation, and college attainment rates."

When reviewing a new state-by-state analysis of national assessment, data demonstrate that students who miss more school than their peers score lower on the National Assessment for Educational Progress (NAEP). The Report Card highlights the significant chronic absenteeism problems in New Mexico with 26% of the state's 4th and 8th graders reported missing three or more days of school in a month. The literature indicates that a combination of efforts to both prevent student absences and to provide interventions that support children in attending school may be most effective in reducing chronic absenteeism. For this reason, NMCC supports continued funding for truancy prevention efforts by the Public Education Department and increased focus on the social and emotional needs of young people who are facing adverse circumstances which may undermine their ability to attend school.

## **ENERGY & EXTRACTIVE INDUSTRIES**

### **Introduction**

New Mexico's energy and extractive industries, and related service businesses, are essential components of New Mexico's base economy, particularly in rural areas in need of job retention and revitalization. Their direct and indirect effects on our economy and standard of living are very significant. They provide and create new high wage jobs for their employees, whose spending in turn has significant secondary economic development and job creation effects in many other sectors of the economy. Further, the indirect influences on private industry development of all kinds would ensure a healthier balance between public and private economy segments in New Mexico as opposed to state and federal contracts and spending. Finally, it should not be forgotten that production of natural resources also generates substantial tax revenue for state and local governments. The development, adoption, and implementation of clear and specific rules that provide a stable, predictable regulatory environment for New Mexico's energy and extractive industries are critical to the economic success of the state.

### **Energy Infrastructure**

NMCC supports policies that promote new and upgraded energy infrastructure, including natural gas pipeline, gathering and refining systems, electric transmission facilities and "smart grid" technologies, storage facilities and technologies, and maintenance and support roads, all to better facilitate generation and distribution systems for the reliable delivery of energy products to end-use markets within and outside of New Mexico.

Due to health and safety needs, NMCC specifically recommends new road construction in southeast New Mexico on US 285 and NM 18 around the Texas-New Mexico border as soon as possible.

The modernization and expansion of New Mexico's energy infrastructure is vital to fostering all manner of economic development opportunities for New Mexico.

### **Economic Development**

NMCC supports the development of promising new mineral extraction projects and related industries, involving such resources as humate, rare earth elements, garnet, Mancos shale deposits and copper flat, all of which create economic development opportunities for New Mexico. Humate, sometimes referred to as Leonhardite or Carbonaceous Shale, is not a mineral, but rather an organic material which lies above coal seams with some of the world's best reserves located in the San Juan Basin of New Mexico.



#### NMCC supports

- Continued growth of New Mexico's energy and extractive industries through reasonable government policies and practices, relative to other states, that encourage investment of private capital in New Mexico, resulting in private sector job creation;
- The development, utilization, and exploration of long-term sustainable, diverse and environmentally responsible energy resources that fully realize the tremendous potential of New Mexico's energy resources;
- Sensible and time-sensitive regulation and permitting of energy and extractive industries by the state, where it has jurisdiction, either through a delegation of federal authority or under a comprehensive statewide program, without duplicative or inconsistent local regulation;
- Public-private industry partnerships to conduct research and development of conventional and non-conventional energy and mineral resources. Among other things, research and development might include: secondary and tertiary oil and gas recovery techniques; small nuclear modular reactor facility designs; smart grid advancements; distributed energy generation; electricity storage technologies; bird hazing/protection methodologies; deep aquifer development and algae production; in situ mining and leaching systems; water purification and bioremediation science;
- Taxing regimes, state leasing and right of way policies and fees, and financial assurance programs that are designed to promote, rather than deter, investment into NM's energy and resources economy; and,
- Increasing educational and training opportunities that will positively complement the energy and extractive industries and improve the ability of those industries to employ New Mexicans in high-paying jobs and management.

#### **Predictable Regulatory Environment**

NMCC supports stable and predictable investment policies to allow the energy industry to transition to a cleaner and/ or low carbon generation with greater certainty. Through this commitment, energy companies are looking for more predictable financing that promotes certainty in investment recovery and allows them to look at long-term solutions which will encourage the transition to clean and/ or low carbon energy resources.

NMCC supports the development, adoption, and implementation of clear and specific rules to create a predictable regulatory environment for the energy and extractive industries in New Mexico. NMCC supports legislation and regulation to clarify the jurisdiction of each state agency that has a natural resources and/or environmental function to provide a stable and more predictable regulatory environment for New Mexico's energy and extractive industries.

NMCC opposes unreasonable regulations on extraction technologies such as horizontal drilling and hydraulic fracturing, and open pit, underground and in situ mining.

#### **Regulation Within Reason**

NMCC recognizes that government policies can play a key role in developing a diverse mix of energy resources including vital transmission and distribution systems to allow for intra-state and interstate utilization of our state's rich energy and mineral resources. Government policies will be effective if collaboratively developed with industry based upon a comprehensive understanding of science, economics and market mechanisms.

#### NMCC supports:

- The state's advancement of clear and timely positions in response to federal designation and withdrawal proposals, drawing upon analyses of economic impacts that take into account loss of economic and mineral development opportunities and associated impediments to job growth; Government policies that rely on market mechanisms and well-targeted, self-executing incentive programs; and,
- Rulemakings principally designed to reasonably streamline the permitting of energy and extractive industry projects as well as infrastructure development initiatives.

#### NMCC opposes:

- State and local government-imposed standards and regulations on the energy and extractive industries that are more stringent than or duplicative of those adopted at the federal level;
- Standards or regulations that are not based upon objectively verifiable and widely accepted science or that are so prescriptive as to stifle innovation and emerging technologies; and,

- Legislative and regulatory regimes and permitting hurdles for New Mexico that are more onerous than those in effect in other states positioned to compete with New Mexico for natural resource development companies limited domestic project budgets.

### **Recycling and Reuse of Impacted Waters**

NMCC supports the promotion of policies to facilitate and promote the secondary usability of water resources generated from, used in connection with, or impacted by, energy and extractive industry operations. NMCC supports the removal of legal impediments to the recycling and reuse of produced or otherwise available water. Laws and regulations encouraging the use of recycled and reused impacted waters would reduce reliance on freshwater aquifers and would spur economic development and job creation.

### **Support for New Mexico Uranium Production, Nuclear Power Generation and Safe Interim Storage of Spent Nuclear Fuel or Disposal of Waste from the Nuclear Energy Cycle**

NMCC supports the resumption of permitting and licensing uranium production, milling, and waste operations in New Mexico. Uranium mining and environmental and worker safety standards have vastly improved since the 1970s. The New Mexico Mining Act and strict federal regulations provide protection to mining and milling employees, the public and the environment. Bonding requirements also now guarantee reclamation.

NMCC also supports nuclear power as a dependable, affordable and clean source of energy. New Mexico is well-positioned to develop all phases of the nuclear fuel cycle and become a net exporter of nuclear-based energy. We have ideal conditions to support additional research, manufacturing and potential siting of small modular reactors in New Mexico, to house fuel pellet facilities and to pursue private research and development of safe interim storage and waste-disposal technologies.

New Mexico should capitalize on its uranium resources and infrastructure to provide high-paying jobs, economic development and create additional sources of tax revenue in our state, while also performing a vital role in contributing to the global nuclear renaissance.

### **Hydraulic Fracturing**

NMCC supports the continuation of responsible development of New Mexico's oil and gas natural resources using the well completion technique of hydraulic fracturing. New Mexico's oil and gas industries have a long-standing history of responsible use of hydraulic fracturing for production in the state. Hydraulic fracturing is a well-regulated technology that has been used for more than half a century, both in New Mexico and around the country. It is used on nearly every well being drilled today. Hydraulic fracturing operations have proven to be safe and protective of ground water, human health, and the environment.

NMCC opposes legislation, regulations or other initiatives that are not based on sound, objectively verifiable, and scientific evidence and that would impose unreasonable burdens on hydraulic fracturing and related activities or other production enhancement technologies, or that would inhibit the use, reuse and recycling of produced waters and hydraulic fracturing flowback fluids, and other available non-potable water sources.

### **Support of Emerging Energy Development**

NMCC supports energy development, including renewable sources, battery storage, and energy efficiency, to supplement traditional energy industries. NMCC supports further development of traditional resources and conservation to meet projected increased energy demands for the foreseeable future. Energy development and associated necessary transmission capacity enhancements should be promoted through legislative and regulatory vehicles that encourage a robust and diverse mix of energy resources within justifiable cost limits, and that promote new, diverse employment opportunities.

NMCC supports appropriate fixed-cost recovery pricing by utilities that balance the economic ability of retail customers to install customer-owned renewable energy systems while still ensuring that customers pay for their use of the electrical grid.

### **Capital Outlay Reform**

NMCC supports capital outlay reform and strong consideration of gubernatorial vetoes that take into consideration locally imposed limitations on tax revenue from severance of oil, natural gas, and minerals. NMCC recognizes that production of natural resources generates substantial tax revenue for state and local governments and that locally imposed limitations on the development of extractive industries, such as those

imposed in Mora County, potentially limit future severance tax revenue and expenditures for statewide capital outlay projects.

### **Federal Public Lands and State Trust Lands Development and Rights-of-Way**

NMCC supports the development of a diverse mix of these industries in currently non-producing areas of New Mexico. NMCC opposes legislation or regulation that would diminish access to or development of public lands by these industries. NMCC supports a balanced, pro-business approach to rights-of-way valuations for Tribal, Federal, and State Trust lands. NMCC supports a multiple use principle on public lands and that industry regulations should reflect this principle.

### **Research and Market-Driven Commercialization**

The state's national laboratories and universities conduct substantial energy research. NMCC supports New Mexico's leadership in energy research and development and the promotion of economic opportunities associated with the growth of energy industries.

### **Energy Investment**

NMCC supports legislation that promotes a stable regulatory environment supportive of long-term investment and certainty.

## **ENVIRONMENT, WATER & LAND USE**

---

### **Introduction**

NMCC supports protecting public health and the environment through reasonable, economically feasible, and carefully considered programs that are developed and implemented based on clear statutory authority, sound, objectively verifiable science, and careful consideration and accommodation of state economic priorities. NMCC supports efforts on the state and local level that are necessary to assure that EPA's new ozone National Ambient Air Quality Standard (NAAQS) non-attainment designations are representative of conditions in those areas. Objective scientific evaluations establishing a cause-and-effect relationship should precede development of environmental regulatory and permitting programs, including policies regarding water. Water is vital to our state's growth and economic vitality, and wisely using, conserving, and protecting our limited water resources are top priorities for the business community, the citizens of New Mexico, the Legislature, and many other stakeholders. NMCC recognizes the critical importance of a comprehensive, clear, and predictable water rights allocation and adjudication program to the future economic development of New Mexico. NMCC supports sound water planning that covers all aspects of water usage and management, including New Mexico's prior appropriation doctrine and the protection of private property rights. Water allocation can best be accomplished through a free market system operating under the laws of the State of New Mexico that includes the consideration of measures such as statewide water banking.

### **Regulatory and Administrative Process Reform**

NMCC supports regulatory and administrative process reform that improves timely permit processing and promotes consistent, reasonable and predictable administrative processes and enforcement procedures. NMCC supports reasonable state and local funding to support timely permit processing. Fees should not exceed the reasonable cost of services provided. NMCC opposes the use of fees to replace general fund dollars, to support or create unfunded mandates or to impose surcharges and assessments to fund environmental programs that are not directly related to the business that is required to bear the surcharge or assessment.

NMCC supports placing a reasonable limit on fines and penalties that state or local governments may assess without court action. Federal and state environmental laws include substantial civil penalties for non-compliance. Federal laws, however, place a cap (maximum amount) on the assessment of penalties through the administrative process. As a result, EPA uses administrative penalty assessments to address minor cases and those where the parties agree on a penalty amount. In New Mexico, however, there is no cap and state agencies routinely propose penalties in excess of \$500,000. If a regulated entity challenges an administrative penalty assessment, those cases are tried before an agency appointee, not a court. NMCC believes that civil penalties are more appropriately addressed through the court system, with judges not answerable to agencies making the final determinations.

NMCC supports a requirement that appointments to environmental policy-making boards include substantial representation from the business community and appropriate scientific and engineering disciplines.

NMCC supports providing only one formal evidentiary hearing on an air permit application, to be held after the agency's review and recommended decision on the permit application. The current practice of holding two formal evidentiary hearings for permitting is inefficient, increases the cost to the applicant and other affected parties of participating in permitting decisions and unreasonably delays permitting decisions.

NMCC supports replacing the internal hearing officer system for administrative proceedings with hearing officers independent of the agency.

### **Climate Change and Greenhouse Gas Regulation**

Greenhouse gas concentrations in the atmosphere are a global problem, not easily or effectively addressed through local regulation. If greenhouse gas emission legislation is adopted; it is most appropriately done at the federal level in order to avoid a disproportionate impact to New Mexico's economy

NMCC is committed to collaborating with stakeholders to carefully consider the components of any regulation or legislation and the promotion of state incentives sufficient to research, develop, and cost-effectively deploy new technologies NMCC supports the creation of stable and predictable financing that allows energy companies to fund a move to sustainable energy generation sources and to prioritize long-term energy solutions that are affordable and considerate of New Mexico's fiscal environment.

### **Ozone Attainment Initiative**

NMCC supports an evaluation of potential relief measures for industry in Dona Ana County, Lea County, Eddy County, San Juan County, and any other county with elevated ozone concentrations at or near the ozone NAAQS. NMCC notes that substantial technical work is necessary before an attainment and maintenance plan can be developed and implemented in those counties and that Dona Ana County's proximity to El Paso, Texas and Juarez, Mexico negatively affects its attainment designation due to Mexico's lack of enforcement and lax environment air quality regulations. NMCC supports a collaborative approach to designing a plan for maintaining and reducing ozone concentrations and assuring that the ozone NAAQS is attained.

### **Predictable Regulatory Framework for Environmental Issues**

NMCC supports the development, adoption, and implementation of clear and specific rules to create a predictable regulatory framework dealing with environmental issues in New Mexico. Such a framework is needed to retain and attract investment of private capital to grow these industries and expand job growth in the state.

### **State and Local Environmental Regulation**

Where concurrent federal, state or local regulations are appropriate, state, and local restrictions should be no more stringent than federal regulations on the same subject. In the case of resource management, state control of those resources, including environmental requirements relating to resource development, is necessary and that local regulations are inappropriate and could be used to restrict or preclude such development, to the detriment of the entire state.

### **Threatened or Endangered Animal and Plant Species**

All decisions concerning threatened or endangered species, both federal and state, must be based on sound, objectively verifiable, scientific evidence, and federal agencies must follow all applicable laws, regulations and processes to establish compliance measures. Whenever possible, decisions and interpretations should allow for continued public lands uses by the forest products industry consistent with multiple use policies, reasonable protections for threatened or endangered species and critical habitat, and fire management initiatives promoting healthy forests and watersheds. NMCC opposes the introduction of any new species into New Mexico that is currently listed or proposed for listing on the state or federal threatened or endangered species list.

### **Natural Resources Trustee Claims**

NMCC opposes authorizing the Natural Resources Trustee to pursue damage claims beyond those authorized by the federal Comprehensive Environmental Response, Compensation and Liability Act or the Oil Pollution Act, as broader authority to assert claims would place an undue and uncertain liability risk, legal costs, and potential new financial burdens on affected businesses in New Mexico. The trustee's authority should be limited to pursuing claims under federal law.

### **Land Use**

Regulations regarding land use and land use planning should reflect consideration of the negative economic impact of those regulations on the landowner, municipality, or business operating on the affected property. Land

use planning and zoning should be accomplished at the local government level. The free market should determine what farmers want to grow and how they use their land.

### **Returning Previously Contaminated Property to Productive Use**

NMCC supports the passage of uniform environmental covenants legislation providing the legal infrastructure for creating, administering, and enforcing land use controls on properties during and after completion of remediation. This would allow owners of the impacted property to undertake responsible risk-based remediation approved and enforced by the regulatory agency overseeing the remediation, and to then transfer or sell the property subject to the approved use controls. These restrictions have been used effectively throughout the United States.

### **Environmental Equality**

Environmental regulation and permitting should not override or be a substitute for local land use planning and zoning laws, which reflect social and demographic concerns. Environmental regulation and permitting should not dictate the particular use of land but should instead require only that the use comply with applicable environmental standards.

### **PFAS (Per- and polyfluoroalkyl substances) Impacts**

PFAS is a family of man-made chemicals used since the 1950s for a large number of purposes, e.g., food packaging, cleaning products, stain resistant carpet treatments, nonstick cookware and firefighting foam, among other products. Some long-chain PFAS (e.g., PFOS and PFOA), commonly from firefighting foams, are persistent in the environment and they bioaccumulate, in the bodies of people and animals worldwide.

The toxicity of the vast majority of PFAS chemicals remains unsettled science. No regulatory standards exist for PFAS; although EPA has developed a health advisory level of 70 parts per trillion for the long-chain PFOS and PFOA chemicals. A number of federal and state agencies are reviewing the matter.

PFAS-impacted water and dairy milk have recently become an emerging regulatory and economic threat in NM and across the U.S., especially near military installations with fire-fighting activities. PFAS foams are resistant to grease, water, dirt and heat, which make them useful in extinguishing jet fuel fires.

For example, in the summer of 2017, Air Force scientists found PFAS-impacts in Curry County dairy milk apparently linked to perhaps at least 10 Cannon Air Force Base (CAFB) sites where CAFB had for many years sprayed PFAS firefighting foam on the ground. The CAFB foam washed into unlined ponds, storm drains and leached down to groundwater. This discovery has led to the destruction of impacted milk and dairy cows, and widespread concern about the future of dairy and perhaps other agricultural businesses in the Clovis, NM area.

NMCC encourages the state of New Mexico to follow the emerging science and abide by the regulatory approach at the federal level on PFAS.

### **Public-Private Partnerships**

NMCC supports the establishment of guiding principles governing the creation of public-private partnerships allowing public entities to benefit from these solutions. NMCC supports public-private partnerships that allow the state, county and local governments to enter into long-term partnerships with private sector partners to facilitate public projects to address New Mexico's aging infrastructure and critical public service needs. PPPs should not be used to acquire water rights.

### **Recycling and Reuse of Impacted Waters**

NMCC supports the promotion of policies to facilitate and promote the secondary usability of water resources generated from, used in connection with, or impacted by, energy and extractive industry operations. NMCC supports the removal of legal impediments to the recycling and reuse of produced or otherwise available water. Laws and regulations encouraging the use of recycled and reused impacted waters would reduce reliance on freshwater aquifers and would spur economic development and job creation.

### **Adequate Funding and Resources for OSE and ISC**

NMCC supports the OSE and ISC in their efforts to effectively manage New Mexico's water resources and it recognizes that funding is required to accomplish this at a satisfactory level. It is imperative that the offices have sufficient resources to defend and protect our water in litigation and compact related matters. NMCC recognizes the critical need for accurate reporting on the quantity and quality of our water resources and supports efforts to bring current the NM Environment Department's databases relating to water, the completion of the OSE's

“WATERS” database, hydrographic surveys, information management systems, and metering of domestic wells and irrigation districts.

### **Wildfire and Water Source Protection**

High-severity wildfires and subsequent post-fire flooding increasingly threaten the state’s water security and cause extensive soil erosion and debris flows that degrade water quality for communities downstream. Restoring overgrown forests is a proven solution to make forests safer and healthier, and such treatments are already underway at a small scale.

NMCC supports efforts to promote Wildfire and Water Source Protection and urges the Legislature and Administration to work together with diverse stakeholders to identify recurring funding for forest and watershed restoration and economic development for biomass utilization. By preserving and restoring our forests, we can sustain New Mexico’s water supply, increase social and economic benefits for local communities, and contribute to an improved quality of life.

### **State and Regional Water Plans**

NMCC supports OSE’s and ISC’s efforts to update the New Mexico State and Regional Water Plans with strong involvement from the business community. The business community needs to have meaningful representation on regional steering communities because water planning and resources are critical to the business community and future economic development across New Mexico.

### **Inter-Basin Transfers**

NMCC supports the transfer of water across major basin boundaries if there are no impairments to senior water rights and compact delivery requirements. NMCC supports maximizing the efficiency of water conveyance systems to achieve the beneficial use of water resources as defined by a statewide water plan, in accordance with required notice provisions under water rights proceedings.

### **Active Water Resource Management**

NMCC recognizes the temporary nature of AWRM rules. However, due to the lengthy process of final adjudications, AWRM could impact the administration of water rights for an extended period. NMCC recognizes the critical need for public input by water stakeholders in the content and design of AWRM. NMCC encourages the OSE to ensure a transparent and inclusive process of establishing rules in each of the seven priority basins.

### **Federal Jurisdiction**

Nothing in federal rule, regulation, directive, order, or policy should affect, erode, or interfere with the lawful government and role of the State of New Mexico relating to: (a) the appropriation and allocation of water from any and all sources within their borders; (b) the withdrawal, control, use, or distribution of water; (c) affect or interfere with any interstate compact, decree or negotiated water rights agreement; or (d) application, development and/or implementation of rules, laws, regulations related to water.

### **Clean Water Act and Surface Water**

New Mexico’s definition of “surface waters of the state” should be consistent with, and no more expansive than, the federal definition in its interpretation and applications. The definition should not include dry tributaries, playas, potholes, bar-ditches, dry arroyos, or lagoons that are situated miles from rivers and streams and hold rainwater for short periods of time.

### **NM Cost Share for Indian Water Rights Settlements**

Major Indian water rights settlements, such as Navajo, Taos, and Aamodt will provide significant certainty for the use of our water resources if adequate funds are provided for New Mexico’s cost share. NMCC supports funding at the appropriate levels to ensure that all federal funds appropriated for the settlements and associated infrastructure projects are received and put to full use in New Mexico.

### **Expedited Appeals Process Through OSE**

NMCC supports reform that reduces the processing time of applications by the OSE, limits protests to those who can demonstrate they will be directly affected by the application, enhances confidence, promotes accountability, provides consistency, and ensures independent adjudication. NMCC supports legislation on this subject in the fashion of the 2011 House Bill 109.

### **Domestic Wells**

NMCC recognizes that domestic wells are a viable alternative for water supply in certain areas.

NMCC supports granting the OSE limited authority to curtail annual acre-foot withdrawals in designated critical management areas only after a complete hydrologic study in the proposed management area has been performed and shows aquifer depletion to be occurring.

NMCC opposes the use of water obtained under the domestic water use exemption for commercial purposes such as raising crops for commercial sales.

### **Outstanding National Resource Waters**

NMCC supports federal designations such as, Outstanding National Resource Waters only when they are limited in scope and supported by facts and scientific data that demonstrates the need for such designation.

### **Scientific and Technological Strategies for Increasing Capacity**

NMCC supports the development of conservation techniques enabling water reuse and aquifer re-injection. NMCC supports funding for New Mexico's universities and national laboratories to develop technological solutions that support a sustainable water supply. NMCC supports methods and regulations that encourage the use of technologies for cleaning produced and brackish water and putting conserved water to beneficial use, while acknowledging that the OSE has no authority over water recovered from deeper than 2500 feet in the course of oil and gas operations.

### **Statewide Water User Fee**

NMCC opposes the implementation of a statewide water user fee because of the negative economic impact of an additional fee.

### **Water Planning**

NMCC supports incentives for water rights holders to conserve water, and to retain ownership of, water rights that are conserved. All consumer sectors should equitably share both the demands and benefits of conservation. NMCC opposes unreasonable requirements for water supply availability, such as proof of a 100-year water sustainability.

### **Water Banking**

NMCC supports statewide water banking measures, including leasing, that allow water rights holders to reduce their water consumption without risking loss of their water rights through either forfeiture or government acquisitions.

### **Water Importation and Storage**

The future water needs of the state should be addressed through a long-range strategy, including the study of the feasibility of importing water into the state from outside sources, upstream and under-ground storage opportunities, and water reuse and recycling.

### **Water Quality Control Commission**

An evaluation of the makeup, size and necessity of the Water Quality Control Commission (WQCC) should be conducted. While some of our members are not supportive of the WQCC because they feel their duties could be carried out by the Environment Department, other members like the WQCC because it provides an opportunity for participation in the regulatory process. However, it can cost hundreds of thousands of dollars to actively participate. Therefore, NMCC supports reevaluating the structure of the Water Quality Control Commission.

### **Access to Private Property**

NMCC supports Section 17-1-14 NMSA 1978 which states no person engaged in hunting, fishing, trapping, camping, hiking, sightseeing, the operation of watercraft or any other recreational use shall walk or wade onto private property through non-navigable public water or access public water via private property unless the private property owner or lessee or person in control of private lands has expressly consented in writing.

# HEALTHCARE

---

## Introduction

NMCC supports measures that help ensure access to healthcare and health insurance coverage for all New Mexicans, maximize federal funds, are sustainable, transparent, and which promote a strong and high-quality healthcare provider system and workforce.

## System Improvements

NMCC recognizes the necessity of reform in the healthcare system. Reforms must improve patient outcomes, promote wellness and provide cost efficiencies. System improvements and reforms must continue to be made in the public and private healthcare systems and should:

- Maintain a strong network of providers by offering realistic reimbursement rates that consider the rising cost of labor as well as state and federal mandates;
- Improve access to care for underserved areas through mechanisms such as telehealth and the full utilization of all providers' potential scope of practice;
- Reduce legal and regulatory obstacles which drive up costs and which inhibit the adoption of cost-saving practices (e.g. provider liability issues, HIPAA standards, federal Medicaid requirements, state processes for developing and enforcing regulations, staffing mandates);
- Minimize additional layers of state and federal mandates on hospitals, physicians, and other providers on safety and other regulatory issues. Streamline information reporting systems and requirements to avoid duplication and cost while providing data to promote efficiency and patient safety;
- Continue to promote realigned provider incentives such as through Patient Centered Medical Homes and incentivize best practices and quality-of-care metrics including reimbursement policies that encourage the use of the most cost-effective providers and treatment modalities;
- Improve chronic disease management programs, i.e. personal health coaching and care coordination for the 5% of beneficiaries who drive 50% of medical utilization;
- Implement culturally appropriate wellness and prevention programs and increase personal responsibility by educating individuals about the cost of their medical treatment and rewarding improved lifestyle choices;
- Expand use of information technology to reduce administrative costs and promote efficiencies, including personal health records, e-prescribing, clinical decision support systems, public health systems, and telehealth;
- Reduce criminal fraud and abuse with effective rules and enforcement consistent with due process principles;
- Ensure ongoing viability of New Mexico providers, especially those hardest hits by federal cuts through the ACA, Medicare, and sequester activities;
- Not impose additional financial burdens on the healthcare industry which ultimately lead to increased patient costs;
- Support legal reforms (including reasonable tort reforms) that enhance medical providers' abilities to deliver cost-efficient and safe services;
- Involve the business community in appropriate SIM grant committees and subcommittees; and,
- Encourage healthcare facility and infrastructure build out in rural communities.

## Provider Workforce

- Provide for adequate training, recruitment and retention of New Mexico's healthcare workforce, with a focus on primary care, behavioral health and facility-based long-term care;
- Develop economic incentives to recruit and retain providers throughout the state, with an emphasis on underserved areas;
- Aggressively fast-track additional provider training programs, including for family medicine residencies, rural residencies, nurses, and mid-level providers;
- Increase funding for loan repayment programs for providers willing to serve in underserved and rural communities;
- Review existing funding mechanisms for post-secondary education of healthcare professions;
- Promote improvements to provider licensing and credentialing requirements in order to enhance provider recruitment efforts in conjunction with affected business entities;
- Require medical licensing boards to allow reciprocity of licensing and training from other states;



- When possible, providers should be encouraged to use in-state resources to maximize opportunities for New Mexicans;
- Enhance primary care access for New Mexicans; and,
- Continue the differential for providers who are working in rural areas.

### **Safety Net Care Pool**

While the cost of indigent care to hospitals may be reduced through the Medicaid Expansion, the Safety Net Care Pool is currently underfunded, which fails to maximize federal funding for New Mexico. All hospitals are reviewing what services to cut and/or modify; if the Safety Net Care Pool is not properly funded, the range of services provided locally will constrict more dramatically. A successful negotiation and compromise between the state, counties, hospitals, and other stakeholders is needed to avoid an economic and healthcare crisis across New Mexico.

NMCC supports:

- The successful negotiation between all stakeholders for a positive resolution regarding the funding of the Safety Net Care Pool;
- Exploring all opportunities to retain Safety Net Care Pool funds for healthcare services;
- The establishment of a task force to re-evaluate the Safety Net Care Pool, local health department programs, and other programs to determine if there are ways the existing system can be improved and modernized to result in more efficient use of funds; and,
- The formation of programs to maximize healthcare coverage and access to care.

### **Maximization of Federal Funds**

NMCC recognizes the importance of federal funds to New Mexico's healthcare system and to the overall economy. New Mexico should take the following steps to maximize federal funds and the impact on the economy:

- Improve the Medicaid eligibility system and process to ensure timely enrollment and provider payments;
- Pursue all available federal grant funding for healthcare services, provider infrastructure and training, Marketplace activities, and the Health Information Exchange;
- Support full funding for the Medicaid program and utilize all possible mechanisms to access and leverage additional federal funds; and,
- Identify stable and sustainable sources of funding for the Medicaid match.

### **Behavioral Health**

NMCC recognizes that successful management and treatment of behavioral health issues and substance abuse problems are a critical component of a healthy workforce. Unmanaged behavioral health problems are as debilitating to a workforce as unmanaged physical health problems and contribute to underemployment, unemployment and high dependency on government programs and government health coverage in New Mexico.

NMCC therefore supports:

- Investment in and the development of a robust behavioral health system and network of providers in New Mexico; and,
- The dedication of resources to expand access to behavioral health services.

### **Healthcare Transparency**

Transparency in healthcare and services provides consumers and businesses with essential information, including pricing information, in order to make value-based purchasing decisions.

NMCC therefore supports:

- Greater accessibility to useful transparency databases such as the Hospital Inpatient Discharge Database to promote efficiency and patient safety;
- Streamlined reporting systems and requirements to avoid duplication and cost increases; and,
- Strong representation from the business community on the Health Information System Advisory Committee and other state healthcare oversight committees.

NMCC opposes:

- Legislation that would interfere with the healthcare industry's ability to enter into privately negotiated contracts, or adversely affect the managed care and private insurance business models in the state.

# TAXATION

---

## Introduction

The most important aspect of current tax policy in New Mexico, and taxation of business activities more specifically, is the complexity and inconsistency of taxation. Generally stated, New Mexico has comparatively high tax rates on many business transactions, and comparatively low rates of taxation on property assets. Application of broad-based tax principles have been compromised by well-intentioned credits, deductions and exemptions meant to stimulate or encourage economic behavior.

Efficient tax policy is guided by several basic principles and concepts:

- Taxation should, first, reflect proportionate economic responsibility for the public goods and services provided by government to its citizens, and treat similarly situated taxpayers consistently;
- Taxes should provide adequate, stable and predictable fiscal responsibilities among taxpayers;
- Taxation should be structured to create equal opportunity to obtain risk-weighted returns on capital investment, generally recognizing that returns on capital asset investments are a substantial foundation of sustainable economic growth;
- Taxes should be transparent and consistent, minimizing preferential treatment of some economic activities at the expense of other economic opportunities; and,
- Taxation should strive for simplicity, understandability, and transparency with respect to implementation and administration.

Targeted tax provisions may be used to stimulate desired economic activities, but deviation from the efficient tax policy principles should only be temporary and of limited duration. The means to evaluate effectiveness of specific tax stimuli which deviate from these principles should be defined, and the enactment of such stimuli should require evaluation of the policy's efficacy within a defined period.

NMCC advocates these principles of efficient tax policy recognizing that initiatives to achieve these objectives require significant reform in much of the existing New Mexico tax code. However, without touchstone principles to guide advocacy, continued implementation of ad hoc taxation initiatives only confounds the complexity and inconsistency of New Mexico's tax code. Regardless of whether incremental or comprehensive tax reform is pursued, these principles should guide NMCC's advocacy positions with respect to specific tax policies.

## Policy Priorities

Reforming New Mexico's Tax Code is a priority of NMCC. The private sector needs to lead the efforts to reform the tax code through collaborative efforts. The planning for reform should anticipate an incremental approach to implementation, but if the opportunity is available NMCC should be prepared to participate in comprehensive reform.

The following provisions of New Mexico tax law are priorities:

- **Pyramiding** -- New Mexico's Gross Receipts Tax applies to many business inputs, with Gross Receipts Tax liability imposed on multiple business transactions before the sale of a final good or service, inefficiently raising the cost of doing business.
- **Destination Sourcing** -- New Mexico Gross Receipts Tax is imposed based on where a good or service is sold, and under the *Wayfair* decision this will be extended to transactions sourced from out-of-state businesses selling to New Mexicans. Regulations implementing this tax policy has many important issues which NMCC should monitor and address in advocacy.
- **Tax Expenditure Reporting** -- Understanding the structure of deductions, credits and exemptions is a principal source of addressing how existing tax code provisions impact businesses, and whether such tax policies are economically efficient. NMCC tax policy will benefit from understanding tax expenditures, and NMCC should encourage development and dissemination of these analyses.
- **Corporate Income Tax** -- NMCC recognizes the limited revenue contributions provided by Corporate Income Tax, but also recognizes that only a small percentage of New Mexico business entities choose to organize as C-corporations. The top corporate income tax rate should be comparable to that of neighboring states which would remove a disincentive to business location or relocation in New Mexico.
- **Fiscal Planning** -- Stability in tax policy is significantly influenced by multi-year expectations of expenditure levels such that fiscal budget strategies may efficiently address state and local tax revenue requirements. Although General Fund *revenue* forecasts are commonly for five-year periods, meaningful multi-year *expenditure and capital outlay* budgets are not provided. Impacts of significant tax code

changes must be understood in the context of anticipated expenditures, and can be made more efficient if government revenues and expenditures are forecast conjunctively.

### **Sound Tax and Fiscal Policy**

NMCC supports multi-year fiscal planning based upon accurate revenue forecasts and budgets that allow for cost-effective and efficient delivery of governmental services, including capital outlay. If after all possible budget reductions have been made, tax increases are still necessary, they should be broad-based, and simple to administer. Further, sunset provisions should be considered for all tax credits, deductions and other incentives and substantial evidence demonstrating the expected net benefits should be the basis for approval or extension. When state revenues are tight, it is even more important to ensure program effectiveness and to trim those of low priority. Conversely, when state revenues are abundant, policy makers should refrain from over-committing the state's resources for future years.

NMCC's tax positions are based upon the goal of achieving a sound tax system that:

- Is stable and predictable, so that taxpayers can anticipate tax burdens and the state can reliably forecast revenues;
- Is fair and imposes total tax burdens on similarly situated taxpayers similarly;
- Relies predominantly on broad-based, nondiscriminatory taxes;
- Does not place a disproportionate burden on businesses for funding general public services;
- Does not burden taxpayers or administrators with overly complicated or complex rules;
- Is competitive with other states to maintain and encourage rather than deter private sector investment and job creation in New Mexico; and,
- Periodically reviews tax incentives to ensure effectiveness and return on investment.

NMCC opposes a tax system that:

- Attempts to fund public services through indirect tax credits and deductions rather than direct appropriations;
- Uses taxes or fees enacted for a dedicated purpose to fund some other purpose;
- Pays for general government programs with tax increases that disproportionately burden business; and,
- Creates a budget based upon temporary spikes in revenue sources to fund permanent programs.

### **Gross Receipts and Compensating Tax**

New Mexico's tax system results in the pyramiding of the gross receipts tax on business-to-business transactions. Taxing business inputs not only raises the cost of doing business of every kind, but also makes New Mexico less competitive with other states. This problem increases as rates increase over time. Solutions to business tax pyramiding should be broad-based and systemic.

NMCC supports:

- Eliminating the tax on most business purchases including business services and related inputs and all temporary staffing services; and,
- Developing clear regulation to implement the changes to the gross receipts tax implementation by House Bill 6 in 2019 in response to the United States Supreme Court's decision in *South Dakota v. Wayfair*.

NMCC opposes:

- Removal of the gross receipts tax on business-to-consumer transactions resulting in a narrowing of the tax base which will ultimately require increasing the tax rate on business-to-business transactions; and,
- Imposing an additional state or local compensating tax burden, unless offset by removal of business-to-business transactions from the base.

### **Corporate Income Tax**

NMCC opposes the corporate income tax. Until the Corporate Income Tax is abolished, however, NMCC supports continued reductions in the maximum corporate tax rate, and expansion of the elective single sales factor option to cover all corporations.

NMCC supports:

- Expanding options to elect the single sales factor in the multi-state tax apportionment formula for corporate income tax. Most states now use an apportionment formula that is either based on sales only or on three-factors, with the sales factor being more heavily-weighted than the other two. New Mexico's evenly-weighted 3-factor formula can be a disincentive for locating businesses here.

- Encouraging remote workers by waiving the corporate income tax nexus for out of state companies with no physical presence but who employ remote workers in New Mexico. Remote work is an emerging new segment of the job market.
- A tax rate comparable to that of neighboring states, which would remove a disincentive to business location or relocation in New Mexico; and, developing clear regulations to implement the changes made by House Bill 6 in 2019, including market-based sourcing rules.

### **Property Tax**

Legislation is needed to equalize and stabilize, in a revenue neutral manner, the property tax burdens on residential and commercial properties.

NMCC supports:

- Reasonable legislation or regulations clearly defining functional and economic obsolescence for property tax purposes; and,
- Development of a legislative framework to allow for tax abatement incentives in certain geographic areas in order to encourage private development, re-development, and investment in real property without adding additional costs to local governments.

### **Specialty and Excise Taxes**

NMCC opposes excessive specialty or excise taxes narrowly focused on businesses that provide specific types of consumer products without adequate policy justification.

NMCC opposes increases of the insurance premium tax rate, already among the highest in the nation. Increased tax merely increases the cost of insurance and affects coverage.

### **Tax Incentives and Economic Development**

NMCC supports targeted tax incentive policies to attract, grow and retain economic base jobs in New Mexico. Economic base jobs are jobs that bring money into the state with a multiplier effect that increases state tax revenues over the life of the targeted incentive. NMCC also supports tax incentives that promote the development and use of cost competitive renewable and alternative energy sources.

The Taxation and Revenue Department should administer and evaluate applications for tax credits and other economic development incentives in a consistent and fair manner that is in accordance with state law and regulations. Further the state should adopt a uniform model for structuring tax credits so that technical requirements of the applications are reviewed and approved by the agency or agencies with the most expertise in the subject matter and remaining processing by the Taxation and Revenue Department.

Tax expenditures implemented to facilitate economic development should be rigorously evaluated, and substantial evidence demonstrating the expected net economic benefits should be the basis for approval and extension of such tax expenditures.

NMCC supports enticing out-of-state investors to invest in New Mexico and increasing the diversity pool of potential investors. The Angel Investment Tax Credit should be opened to out-of-state Angel investors. Providing a mechanism for greater private investment into companies in our state will enhance job growth and retention.

NMCC supports meaningful tax reform of the Lodger's Tax, Hospitality Tax and Gross Receipts Tax that leads to the fair, equitable and unambiguous imposition of those taxes across the state as well as the effective collection of those taxes against all qualified taxpayers within the tourism industry, including on-line travel platforms and the short-term rental segment as well as the on-line booking platforms that the short-term rental segment often uses.

### **Fair Tax Administration and Enforcement**

Without fair and transparent administration and enforcement, a tax system will be inefficient and discourage business growth. Our tax system, like others in the country, is based on voluntary compliance and depends on taxpayer understanding of the tax system and cooperation.

NMCC Supports:

- Adequate funding of Taxation and Revenue Department taxpayer assistance, public information and education programs;

- More effective mechanisms to resolve audit issues before the need to initiate litigation;
- Efforts to improve fairness, transparency and timeliness in tax protest matters;
- Adequate funding for Taxation and Revenue Department employee training;
- Establishing tax policy with respect to all tax programs including tax credits prospectively through legislation and rule-making processes to give businesses predictable standards to follow, rather than retroactively through audits and litigation;
- Expanding the “Taxpayer Bill of Rights” to prohibit employees of the Department from being paid, evaluated, or promoted primarily based on the amount of assessments or collections generated;
- Detection and prosecution of tax fraud while respecting and protecting the rights of taxpayers;
- When business taxes change, allowing enough time for the Taxation and Revenue Department to develop necessary administrative rules and for businesses to adjust to the change;
- Reducing New Mexico’s expenditures by increasing efficiencies and cutting ineffective programs before stifling economic development with increased taxes; and,
- Adequate enforcement to ensure that out-of-state businesses be required to pay the New Mexico gross receipts tax to put local businesses on equal footing with their out-of-state competitors.

### **Indian Lands’ Double Taxation**

NMCC favors legislative action to address situations in which double taxation of industry and/or multiple administration of taxes imposed by New Mexico and the Indian nations inhibits economic growth on tribal lands.

## **WORKPLACE, LEGAL REFORM & GOVERNMENT ACCOUNTABILITY**

---

### **Introduction**

NMCC supports measures that assure a regulatory environment marked by stability, fair competition, due process, transparency, and accountability. New Mexico needs a stable regulatory system that protects the public and nurtures a financially healthy business environment.

NMCC supports the development, adoption, and implementation of clear and targeted rules to create a predictable regulatory environment in New Mexico. Such an environment is needed to retain and attract investment of private capital to grow industry and expand job growth in the state. Examples of regulatory revisions that embody these principles include the Water Quality Control Commission’s Copper Mine Rule and Dairy Rule. NMCC supports the development and implementation of these rules and others that achieve a predictable regulatory environment while also involving workplace rights.

NMCC opposes any unreasonable state-level expansion of mandated rights, benefits, and protections that fails to account for or balance the interests of the employees, employers, and the overall economy.

New Mexico employers strive to provide their employees with the best benefits they can afford, while maintaining viable businesses and job opportunities. Layoffs, furloughs, and workforce reductions are typically last resorts.

As federal and state laws provide workers with many safeguards and benefits related to their health, safety, civil rights, minimum wage, overtime pay, family and medical leave, disability, and other interests, employers should not be exposed to unnecessary, burdensome compliance obligations exposing them to undue costs or penalties.

NMCC supports workplace, employment, tax, and other laws that enable employers to retain high-performing employees, add jobs, and offer benefits, while assuring business viability and competitiveness in state, regional, national, and international markets.

### **Independent Hearing Officers**

Adversarial administrative hearings in most New Mexico agencies are currently administered by staff of the agency charged with the decision. Generally, the applicable statutes set no qualifications for staff conducting the hearings. The lack of independent forum and qualifications for staff creates mistrust of the process and the decisions reached. To eliminate that mistrust and increase the professionalism of those conducting hearings, NMCC supports the phased-in expansion of the authority of the Administrative Hearings Office, which was created in 2015, to conduct adjudicatory hearings with its own qualified, professional, objective, and independent hearing officers or administrative law judges for all state executive agencies, exclusive of actions setting or regulating prices for goods and services rendered.

### **Administrative Rulemaking Impact Assessment**

Because creation or revision of substantive rules can impose significant costs on those subject to the rules, rulemaking procedures should require an assessment of the rule's economic and employment impact, particularly on small business.

### **Balanced Appointments**

NMCC supports the election or appointment of officials to administrative agencies, boards and commissions who recognize the essential balance between protection of the public and a stable and fair regulatory environment for business.

### **Timely Decisions**

NMCC supports measures, including mandatory notification to the appropriate authority when deadlines are not met, to promote prompt action by administrative bodies. Such a defined framework will assure that projects can obtain and maintain funding and other support required to complete projects.

### **Administrative Adjudicatory Processes**

Unlike the federal system or other states, administrative adjudications are governed by a myriad of statutes and procedural rules. The procedures established by those statutes and rules are inconsistent and can be confusing to regulated entities and the public. NMCC supports the enactment of statutory provisions that: (1) afford uniform and consistent process for agency adjudicatory action across all administrative agencies, boards and commissions; (2) require specific legislative authority to impose or use any fees, assessments or penalties collected by an administrative agency, board or commission; and (3) permit recovery of reasonable legal costs incurred by a prevailing party against an administrative agency, board or commission when administrative action is determined to be arbitrary, capricious, not based upon substantial evidence or violates applicable law.

NMCC believes that rules restricting *ex-parte* communications in administrative adjudicatory proceedings should be uniformly applied and strictly enforced.

NMCC supports requiring agencies to provide notice of the expected schedule for a decision on a proposal.

### **Administrative Enforcement Process Reform**

NMCC supports establishing a reasonable period of limitation for a state or local government agency to initiate administrative enforcement or penalty actions.

Statutes authorizing agencies to impose civil penalties for violation of regulations do not limit the aggregate amount the agency may assess without court action. NMCC believes that major civil penalty sanctions should only be imposed through the judicial process. To accomplish this, NMCC supports placing a reasonable limit on fines and penalties that state or local government agencies can assess in administrative enforcement actions.

### **Public Regulation Commission**

In the 2019 Legislative Session, NMCC supported and the Legislature passed Senate Joint Resolution 1 proposing to amend the New Mexico Constitution to provide an appointed Public Regulation Commission (PRC). The PRC would have the responsibility to regulate public utilities as provided by law. NMCC supports the proposed constitutional amendment.

NMCC believes that the PRC commissioners should be knowledgeable about the matters within their jurisdiction and be well qualified by education, training, and experience to make those decisions. To further that objective, NMCC supports legislation establishing minimum educational and work experience qualifications for commissioners and key PRC staff.

NMCC further believes that to instill public confidence in the PRC, including ratemaking decisions, there should be strict ethical standards for commissioners and PRC staff. NMCC supports legislation establishing ethical standards for commissioners and staff, including necessary enforcement provisions.

NMCC believes that providing commissioners with the necessary technical/advisory staff would enhance the decision-making process and lead to better decisions. NMCC also supports the creation of an advisory staff, subject to *ex-parte* rules, to advise individual commissioners on matters before the Commission.

NMCC supports agreements between the telecommunication industry and the PRC that further develop a pro-competitive, deregulated environment.

### **Reformation of the Plural Executive System**

New Mexico has a “plural executive” that spreads executive branch authority among the Governor and ten other executive officials that are chosen in statewide elections. While the Governor heads the Executive Branch of New Mexico state government, the powers are not absolute as other elected officials maintain executive powers. Officials in the executive branch can serve two consecutive, four-year terms.

NMCC supports reforming the plural executive system by moving certain functions currently performed by elected officials to existing executive branch agencies and replacing the election of certain officials with appointees.

The division of power within the executive branch continues to be criticized by scholars and political practitioners. Different executives and their agencies often pursue different goals and agendas. NMCC supports amending the New Mexico State Constitution to eliminate certain offices, such as the Secretary of State and State Treasurer, and consolidating those functions into existing agencies. NMCC believes that these actions will result in an organized, more qualified, and stable government and regulatory environment in New Mexico.

### **Limit Attorney General Involvement**

NMCC opposes active involvement by the Attorney General, without specific statutory authority or executive agency approval, in litigation or rulemaking and other policy decisions delegated to another executive branch agency, as an improper exercise of authority and expenditure of funds, and contrary to public policy. In NMCC’s view, it is the Legislature’s choice on which executive branch agency to delegate quasi-legislative rulemaking and policy authority, and not within the Attorney General’s authority to interpose his judgment in that process.

### **Capital Outlay Process**

NMCC supports an open, public process to guide capital outlay expenditures. The current process is designed to implement individual legislative priorities and does not coherently establish or address statewide priorities. NMCC believes that the creation of an open, public process for establishing and funding multi-year statewide capital project priorities is essential to a more fiscally responsible expenditure of public funds.

### **Government Accountability**

NMCC supports reviewing and amending state laws to assure transparency and accountability for government and public officials to create a government and regulatory climate conducive to business investment, economic development, and job creation.

NMCC supports fair, reasonable, and consistent reporting requirements that disclose contributions and gifts to governmental officials and candidates for office and disclose how contributions are spent. Until these disclosure requirements are addressed, any type of enforcement efforts will continue to remain discretionary and arbitrary, regardless of whether enforcement is conducted by an elected official, agency, or commission.

### **Constitutional Convention or Revision Commission**

NMCC supports a new state constitution or the amendment or partial revision of the existing state constitution upon recommendation of a legislatively created independent revision commission. Furthermore, NMCC recommends that the constitutional convention or revision commission consider creating a redistricting commission and changing the judicial selection and retention process. A constitutional convention or revision commission is preferable over a piecemeal approach to constitutional amendments. According to New Mexico Legislative Council Service, since 1951 a total of nearly 2,000 proposals to amend the constitution were introduced by legislators. Of that number, about 12% succeeded in passing the legislature and were submitted to the voters for ratification.

### **Judicial Reform**

The New Mexico Constitution was amended in 1988 to provide for the merit appointment of appellate and district judges. That amendment also provided for a contested election after appointment, with retention elections thereafter. Recent experience has shown that the existence of contested elections has undermined the merit selection process and made judicial races partisan, resulting in many cases with less qualified judges. NMCC supports replacing contested elections for judicial appointees with retention elections in all cases.

### **Concealed Firearms in Restaurants and Bars**

NMCC opposes legislation permitting an individual to carry a concealed firearm in restaurants or bars with full alcohol licenses in the interests of public safety and the mitigation of liability for employers.

### **Public Works Minimum Wage Act – Definition of Willful Violations**

Contractors must pay \$100 per day as liquidated damages to any employee affected by a violation of the Act if the contractor “willfully required or permitted an individual laborer or mechanic to work in violation of the provisions” under NMSA 1978, Section 13-4-14(C). Liquidated damages should not be assessed against a contractor that did not know it was doing something wrong. The term “willfully” is not defined in the Act or its implementing regulations. Not knowing the definition increases the costs of enforcement and defense because its meaning must be litigated in addition to whether the contractor’s conduct was willful. A definition is needed to eliminate uncertainty and that will result in fair awards of liquidated damages. The term “willfully” should be defined to mean: A contractor has acted willfully when the contractor knew of the requirements of the Act and made a deliberate decision not to follow them.

### **Occupational Licensing**

NMCC believes that occupational licensing and licensing requirements should be required only when necessary to protect the public from exposure to serious threats to health, safety, or finances. Such licensing should not principally protect existing licensees from competition. Unnecessarily strict licensing requirements raise costs to consumers and deprive some people of the opportunity to work.

NMCC supports a study, by an appropriate interim committee, of the New Mexico occupational licensing laws and the regulations issued under them. The committee should consider and report which of those laws and regulations principally protect the public and which, if any, principally protect existing licensees.

### **New Mexico Workers’ Compensation System**

The current system faces several challenges such as:

- Case decisions that (1) expand coverage and benefits that increase costs to employers and limit job creation; (2) hinder the quick and efficient delivery of benefits to workers; (3) undermine Return-to-Work strategies;
- Rising medical costs, healthcare reform, and cost-shifting; and,
- Increased litigation and legal costs.

NMCC supports:

- A state workers’ compensation system that ensures the quick and efficient delivery of reasonable and necessary benefits to workers at a fair cost to employers;
- Administration of the Workers’ Compensation Act to assure New Mexico’s competitiveness with surrounding states by completing the Workers’ Compensation Administration study of the New Mexico workers compensation system coverage and benefits levels as compared to surrounding states;
- Limiting fraud, waste, and abuse in the system such as situations where a worker that can return-to-work intentionally does not re-enter or exits the workforce;
- Improving the timeliness and efficiency of delivering indemnity and reasonable and necessary medical benefits to injured workers by facilitating the appropriate exchange of relevant claim-related medical information between health care providers, workers, and payers without unnecessary exposure to litigation;
- Preserving the *Exclusive Remedy*;
- Exploring legislative and regulatory proposals to ensure the appropriate prescription and management of opioids to treat occupational injuries and disease in the best interests of all concerned, as well as the adoption of drug formularies based upon the experiences of other states to ensure cost-effectiveness health care treatment in the interests of the workers, employers, and the system overall;
- Improving the administrative adjudicatory process to assure due process, efficient case management, and consistent case law in accordance with the Workers’ Compensation Act and Administrative Procedures Act;
- A safe workplace, free of substances that can impair an employee to the detriment of themselves and/or others; and,
- Maximizes the Workers Compensation Act (WCA) Funds for WCA initiatives.

NMCC opposes:

- Expansion of presumptive causation coverage to the private sector;



- Any increase for attorney's fees in the workers compensation system given the current economic environment and the Act's objectives to ensure the quick and efficient delivery of indemnity and medical benefits to injured and disabled workers at a reasonable cost to employers;
- Unqualified expansion of benefits pursuant to the Workers' Compensation Act; and,
- Mandated reimbursement for use of medical cannabis while cannabis remains classified as Schedule 1 Controlled Substance under federal and state law.

### **Medical Cannabis in Workers Compensation System**

Unlike 48 other states, New Mexico law does not provide express language that employers, self-insured entities or insurers are not required to reimburse a worker for the costs associated with the purchase or use of medical cannabis. As such, employers are exposed to potential criminal and/or civil liability under federal and state criminal laws since marijuana is classified as Schedule I under the Controlled Substance Act.

NMCC supports legislation that mitigates the legal and compliance exposure related to medical cannabis reimbursement by employer-carriers at present, as proposed in 2016 as the not-enacted HB 195. NMCC supports the decision in the *Garcia v. Tractor Supply* case that permits employers to set alcohol and drug free workplace policies that do not accommodate medical cannabis. NMCC supports legislation and regulations to appropriately assure workplace safety. NMCC supports the premise that medical cannabis may be reasonable and necessary medical treatment based upon objective evidenced-based medical guidelines and in compliance with the Lynn & Erin Compassionate Use Act; however, the current system of authorizing the use of medical cannabis and the medical cannabis distribution processes are not compatible with the normal pain management systems for the treatment of occupational injuries or illnesses. This leaves workers' compensation medical cannabis ripe for abuse, misappropriation, and inappropriate employer-carrier reimbursements. Because the New Mexico courts have ruled it is the desire of the Legislature to integrate medical cannabis into the workers' compensation system these problems must be resolved immediately.

- **Workplace Safety** – NMCC supports an employer's right to set alcohol and drug free workplace policies, which may or may not accommodate medical cannabis.
- **Federal & State Law** – The Federal Controlled Substances Act classifies marijuana as an illegal Schedule I drug which conflicts with the *Vialpando v. Ben's Automotive Services* decision in May 2014, that required the employer to reimburse the costs associated with the worker's purchase and use of medical cannabis. Similar decisions were reached, although under different circumstances, in *Maez v. Riley Industrial* in January 2015 and *Sandra Lewis v. American General Media, et al* in June 2015.
- **Workers' Compensation Act & Regulations** – NMCC supports legislation and regulation to assure that medical cannabis is validated as reasonable and necessary medical treatment for a worker to reach maximum rehabilitation and return to work outcomes under the Workers' Compensation System in New Mexico.
- **Department of Health Regulations** – Given that medical cannabis is currently a reimbursable expense under New Mexico's Workers' Compensation program, NMCC supports DOH regulations to assure the quality and safety of medical cannabis (THC & CBD) to treat work-related injuries and illnesses.

### **Adult Recreational Cannabis**

NMCC has not taken a position regarding the legalization of adult recreational cannabis, however NMCC would oppose any proposal that does not allow **New Mexico employers to:**

- Enforce drug-free workplace policies on or off the job;
- Terminate an employee who tests positive for marijuana;
- Define impairment without risk of litigation;
- Terminate employees for cause due to a positive drug test without eligibility for unemployment benefits; and/or
- Deny workers' compensation benefits if a workplace injury was caused by the injured employee's use of marijuana.

### **Minimum Wage**

A uniform, national, or statewide, minimum wage reduces the administrative burden on employers in New Mexico, as well as creates a business environment conducive to investment, business viability, and job creation.

NMCC supports a minimum wage solution that is:

- Uniform, consistent, and carefully designed to maximize economic development, business investment and job creation;

- Considers impacts to state, county, and local economies;
- Minimizes adverse impacts on small and medium size employers;
- Clarifies the compliance requirements such as "tipped wages";
- Mitigates unnecessary legal and compliance risk to employers; and,
- Provides balanced information and cost-benefit analysis to the general public.

### **Repeal the 2009 Amendments to the Minimum Wage Act**

NMCC supports repealing the 2009 amendments to the Minimum Wage Act which unintentionally created unmanageable risk for employers of every size. The vast majority of violations are unintentional. Treble damages for an unlimited period of time for every violation regardless of whether it was intentional could result in financial losses of such magnitude that a business would fail. Employers should be accountable for violations that are part of the same "course of conduct." However, the period of damages should not exceed the statute of limitations. A set period of damages is often stated in employment laws with similar societal aims. For example, the federal minimum wage and overtime law (FLSA) provides for two years of damages unless a willful violation is shown, in which case the period is three years. The federal 2009 Ledbetter Fair Pay Act (which changed the statute of limitations for discrimination claims) contains a limit on recovery of damages for a period of two years prior to the assertion of the claim.

Retaliation against employees asserting rights or assisting others in asserting rights under the Minimum Wage Act should be prohibited as stated in the 2009 Amendments. However, the protection against retaliation for employees who inform others of rights beyond the minimum wage act is over-broad and ambiguous and could graft a workplace anti-retaliation provision into every law, ordinance and constitutional right that exists inside and outside the workplace, clearly beyond the intended scope of the 2009 Amendments.

### **Domestic Abuse Leave Clarification**

NMCC supports the prosecution of domestic abuse crimes and protections for employees seeking to prosecute such crimes. NMCC also supports the use of domestic abuse leave to get emergency medical care resulting from domestic abuse with appropriate requirements, such as permitting leave to be taken in increments of not less than one hour to reduce administrative burden of employers in tracking such leave. Employers should also be able to require that employees use accrued paid leave benefits before taking it as unpaid leave, similar to the FMLA. State law should also provide guidance on how employers should appropriately address an employee's absence within the organization while maintaining restrictions on external disclosure without a legitimate business purpose or as permitted by law.

### **Pay Equality**

NMCC supports revision to the New Mexico Fair Pay for Women Act (enacted in 2013) to provide for real-world business application of the law. The federal Equal Pay Act allows for businesses to justify differences in employee pay based upon: (i) a seniority system; (ii) a merit system; (iii) a system which measures earnings by quantity or quality of production; or (iv) a differential based on any other factor other than sex. The New Mexico Act, however, only allows for differences in pay based upon: (i) seniority system, (2) merit system, or (3) a system that measures earnings based on the quality or quantity of production. The lack of an allowable non-discriminatory differential based on business reasons fails to take in to account the many non-discriminatory business realities that impact and influence employee compensation.

### **Immigration Reform**

NMCC supports the continuation and expansion of current visa programs and the creation of new visa and foreign worker programs to fulfill the manpower needs at all levels of industry. Comprehensive immigration reform is needed at the federal level to ensure that the United States' annual legal intake of foreign workers is realistically in line with the economy's need for foreign labor. New Mexico needs a worker program that provides an adequate supply of legal workers.

### **Paid Leave**

NMCC supports paid leave programs voluntarily provided by employers and encourages businesses to consider such programs. However, NMCC opposes the expansion of mandatory leave benefits, as they adversely impact an employer's labor costs and makes it more difficult for employers to ensure business viability through reductions or expansions of their workforce. Additionally, expansion of mandatory leave benefits may stifle the ability of an employer to offer innovative and flexible paid leave programs.

### **Prevailing Wage Laws**

NMCC supports the repeal of the New Mexico's prevailing wage law or "little Davis-Bacon" as it artificially inflates the cost of public construction projects. NMCC also supports repeal of the Prevailing Wage Law. Employee wages and benefits associated with public works projects should be established by the average wage and level of benefits for the job classifications in the relevant market, as opposed to the average wage and level of benefits for the job classifications in union contracts in the market.

### **Secret Ballot Elections Related to Union Representation**

NMCC opposes any state or federal legislation, whether pertaining to public- or private-sector employees, that would substitute any mechanism other than as outlined by the New Mexico Public Employee Labor Relations Act and the National Labor Relations Act related to union representation. The New Mexico Public Employee Labor Relations Board currently oversees secret ballot elections, after a sufficient showing of interest has been demonstrated, in cases where public employees wish to vote on whether to be represented by a union. Likewise, the National Labor Relations Board oversees secret ballot elections as to private-sector employers. NMCC opposes legislation that would eliminate elections, permit a third party (such as an arbitrator) to determine the terms of the parties' collective bargaining agreement, or that would increase fines or penalties against employers for unfair labor practice charges without providing for the same penalties against unions who engage in unfair labor practices.

### **WARN Act**

NMCC opposes expansion of federal Worker Adjustment and Retraining Notification (WARN) Act protections already afforded to employees in New Mexico. Most employers in New Mexico view layoffs (even of very small numbers of employees) as a difficult and undesirable outcome, and they often only implement them as a last resort. Laying off even a single employee is often a painful decision for New Mexico employers. Federal law already requires employers to provide notice to the state and to affected workers of any mass layoff or shutdown of operations. The federal law has sufficient requirements and penalties to protect employees from surprise job loss, and it has meaningful enforcement mechanisms in place. A state law on the subject would not result in greater enforcement, fewer layoffs, or plant closures. Adding greater requirements and penalties, also known as "mini- WARN Act" statutes, deters economic development in other states where they are in place. Business owners who may want to relocate to New Mexico or expand operations in New Mexico are hesitant to subject themselves to penalties beyond the federal framework as well as extreme restrictions on their ability to sell or potentially save a failing business. A mini-WARN Act would not likely have altered the outcome in recent publicized business closures and layoffs.

### **Whistleblower Protection**

Whistleblower protections serve a valid purpose in the business and corporate governance environment; however, whistleblower protections should not be expanded to protect employees making false or fraudulent allegations that could damage the employer or another employee.

### **Employee and Independent Contractor Classification**

NMCC opposes legislation above and beyond United States Department of Labor (USDOL) and IRS definitions of an employee/employer relationship. Since the end of the recession, some 30% of the US workforce is now categorized as "flexible labor." In many cases individuals have created their own consulting business in order to find sustainable piece work as regular full-time employment is unavailable in their field of work. Currently the USDOL and IRS enforce several statutes regarding independent contractors and the definition of an employee. At the federal level, definitions and tests on employee/employer relationship are numerous. Penalties for misclassification are severe. Additional state laws and rules particular to New Mexico are unnecessary, as well as detrimental, to further job creation. NMCC does not condone misclassification of workers to avoid payment of taxes and wages; however, federal requirements achieve the desired results in deterring business and individuals from doing so.

### **Department of Labor's Overtime Rule**

NMCC believes that enacting significant changes to the Fair Labor Standards Act (FLSA) regulations and duties test further exacerbates an already complicated set of regulations for employers, particularly small employers and employers in industries where managers often conduct exempt and nonexempt work concurrently. Substantial changes to the overtime regulations could further limit workplace flexibility for employees. The DOL's Overtime Rule threatens not only the business community as a whole but especially the entrepreneurial community. NMCC supports the court ruling of U.S. District Judge Amos Mazzant in Texas who agreed with 21 states and a coalition

of business groups that the rule is unlawful. Mazzant says the rule is unlawful because FLSA does not allow the DOL to decide which workers are eligible for overtime pay based on salary levels alone. FLSA says that employees can be exempt from overtime if they perform executive, administrative or professional duties, but Mazzant says the rule “creates essentially a de facto salary-only test.”

### **Retirement Program Mandates**

NMCC recognizes that many New Mexicans retire without adequate savings, however state-run retirement plans for private sector workers that include an employer mandate will create an overly burdensome financial and legal obligation for the state. Rather, the state should consider taking action to provide better information to private employers and their employees about the importance of saving for retirement, the variety of existing plans and options available currently, including possibly creating a website portal that would allow the private sector to easily compare and shop for state-vetted retirement providers.